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Weekly Legislative Digest

Weekly highlights from plenary sittings of the Senate and the House of Representatives

Week of 24–26 November 2026

10th National Assembly · Fourth Session

THE WEEK IN BRIEF

The President asked the National Assembly to repeal and re-enact the 2026 budget at ₦65.18 trillion, ₦3.15 trillion less than approved, and both chambers approved a $20.5 billion external borrowing plan. The House passed 14 bills. The Senate sat only on Tuesday; the House sat on Tuesday and Wednesday.

₦65.18tn
revised 2026 budget, down from the ₦68.32tn approved

$20.5bn
external borrowing plan approved by both chambers

14
bills passed by the House, six of them now through both chambers

35
bills read the first time in the House, including 16 from the Speaker

SPOTLIGHT

President seeks to cut the 2026 budget to ₦65.18 trillion

The President has sent the National Assembly a bill to repeal and re-enact the 2026 Appropriation Act, with a revised fiscal framework, and asked for its quick passage. Aggregate expenditure falls to ₦65.176 trillion from the ₦68.323 trillion approved.

Capital spending is ₦26.232 trillion and federal revenue ₦33.72 trillion. The deficit stays at ₦31.457 trillion, 5.64 per cent of GDP, and new borrowing at ₦29.218 trillion, of which ₦10.79 trillion is external.

WHAT HAPPENS NEXT

The House read the bill (HB. 2920) a first and second time on Wednesday and referred it to its Committee on Appropriations. The Senate, which sat only on Tuesday, has yet to read it.

TOP STORIES

Both chambers approve $20.5 billion borrowing plan
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President seeks approval of revised Laws of the Federation
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Six Senate bills clear both chambers
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House probes CBN and banks over sale of Naira notes
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Senate: Borrowing Plan Approved

The Senate sat only on Tuesday. It approved the external borrowing plan, received two requests from the President and read three bills the first time. It did not sit on Wednesday or Thursday.

2026–2027 external borrowing plan

Tuesday

On the report of the Committee on Local and Foreign Debts (Sen. Aliyu Magatakarda Wamakko, Sokoto North), the Senate approved the 2026–2027 Supplementary External Borrowing (Rolling) Plan and a resolution authorising the new external borrowing in the 2026 budget. The House also approved both.

$20.52bn
and €1.05bn: the facilities in the 2026–2027 rolling plan

₦10.79tn
new external borrowing in the 2026 budget, authorised by the resolution

$7.71bn
the same sum at the budget exchange rate of ₦1,400 to $1

SOURCES

Concessional and commercial windows of multilateral and bilateral institutions, the International Monetary Fund, bridge financing, loan syndication and Eurobonds, on the most favourable terms.

CONDITIONS

- The Debt Management Office reports periodically on each financing: amounts, sources, rates, repayment periods and fees.
- The Committee on Local and Foreign Debts oversees drawdowns, use of proceeds and compliance with the approved terms.

From the President

Tuesday

Revised 2026 budget. A bill to repeal and re-enact the 2026 Appropriation Act at ₦65.176 trillion, down from ₦68.323 trillion (page 1). The deficit and new borrowing are unchanged.

HOW THE BILL SPLITS ₦65.18TN



Capital (Development Fund)	₦23.83tn	37%
Debt service	₦21.19tn	33%
Recurrent, non-debt	₦15.73tn	24%
Statutory transfers	₦4.43tn	7%

From the President

Tuesday

Laws of the Federation of Nigeria, 2025. The President asked both chambers to approve a Revised Edition of the Laws of the Federation (LFN 2025), the first consolidation since 2004, and sent the compendium. The review covered 932 federal enactments and 731 pieces of subsidiary legislation.

664
principal enactments validated for inclusion

268
obsolete, spent or already repealed

First readings

Tuesday

SB. 1096
Terrorism (Prevention and Prohibition) Act (Amendment)
Sen. Barau Jibrin (Kano North), Deputy Senate President

SB. 1095
Police Institutions Act (Amendment)
Sen. Michael Opeyemi Bamidele (Ekiti Central), Senate Leader

HB. 3009
Nigerian Meteorological Agency (Establishment) Act (Amendment)
House bill for concurrence, presented by the Senate Leader

House: Bills Passed

The House sat on Tuesday and Wednesday and passed 14 bills, all moved by the House Leader, Hon. Julius Ihonvbere. The six Senate bills have now passed both chambers; the eight House bills go to the Senate.

Passed — Tuesday

- **Federal College of Agriculture, Shani, Borno · SB. 829.** Amends the Agricultural Research Council of Nigeria Act.
- **Federal University of Technology, Odukpani, Cross River · SB. 836.** Amends the Federal Universities of Technology Act.
- **Raw Materials Research and Development Council (Amendment) · SB. 606.** Protects and develops local manufacturing and processing industries. The President returned it; the Senate re-passed it on 20 October.
- **Federal College of Nursing Sciences, Nkpa, Bende, Abia · HB. 2808.** Training and research in nursing, midwifery and other specialties.
- **Federal Medical Centre, Bende, Abia · HB. 2807.** Amends the Federal Medical Centres Act.
- **National Safety Regulatory Board · HB. 1377.**

SB. 829, SB. 836 and SB. 606 have now passed both chambers. SB. 606 was taken in Committee of the Whole on 18 November.

Passed — Wednesday

- **Teaching hospitals at Kachia and Otukpo · SBs. 1058, 908.** The Federal University of Applied Sciences Teaching Hospital, Kachia, Kaduna, and the Federal University of Health Sciences Teaching Hospital, Otukpo, Benue.
- **National Eye Centre, Ochadamu, Kogi · SB. 589.** Takes over the staff, assets and liabilities of Holley Memorial Hospital.
- **Federal College of Education (Technical), Ajegunle, Ogun · HB. 2886.** Revived under Order Twelve on 18 November.
- **University of Nigerian Languages, Aba, Abia · HB. 1753.**
- **Tertiary Education Trust Fund (Amendment) · HB. 1754.** Adds inter-university centres to the beneficiaries of the education tax.
- **Michael Okpara University, Umudike, Abia · HB. 128.**
- **Federal College of Entrepreneurship and Skills Development, Gombi, Adamawa · HB. 1996.**

All eight were considered on Tuesday: SB. 1058, SB. 908, HB. 2886 and SB. 589 in Committee of the Whole; HB. 1753, HB. 1754 and HB. 128 on the report of University Education (Hon. Abubakar Hassan Fulata), laid the same day; HB. 1996 on the report of Alternative Education (Hon. Olatunji Akinosi).

Reports considered — Wednesday

Federal University of Education, Obudu, Cross River, Committee of the Whole	SB. 150
Nigerian Institute of Agricultural and Applied Economists	HB. 1351
Chartered Institute of Public Health Nursing Practitioners	HB. 2796
National Research and Innovation Development Fund and Council	HB. 2821
Federal University of Agriculture, Ningi, Bauchi	HB. 890

Reports of Science and Technology (Hon. Zakariya Tijjani Zannah) on HB. 2821, laid on 17 November; Agricultural Colleges and Institutions (Hon. Abiodun Isiaq Akinlade) on HB. 1351 and HB. 890; Health Institutions (Hon. Patrick Umoh) on HB. 2796, laid on Tuesday. The five bills now await third reading.

House: Second Readings

Thirteen bills were read a second time, among them the revised 2026 budget, which was read the first time the same day. The House also received nine reports.

Second readings — Tuesday

- **National Social Investment Programme Agency (Amendment) · HB. 2633** (Deputy Speaker Benjamin Okezie Kalu and six others). Repositions and refocuses the agency. To Poverty Alleviation.
- **Optometrists and Dispensing Opticians Registration Council · HB. 964** (Deputy Speaker Kalu and eight others). Repeals and re-enacts the law on optometry and dispensing optics. To Health Institutions.
- **Federal Medical Centre, Igbogbo, Ikorodu, Lagos · HB. 2656** (Hon. Babajimi Benson). To Health Institutions.
- **Federal University of Agriculture, Ngor-Okpala, Imo · HB. 2106** (Hon. Mathew Nwogu). To Agricultural Colleges and Institutions.
- **Federal University of Technology and Vocational Studies, Isu, Ebonyi · HB. 2873** (Hon. Kama Nkemkanma). Amends the Federal Universities of Technology Act.
- **Federal Medical Centre, Bolorunduro, Ondo · HB. 2626** (Hon. Abiola Peter Makinde). To Health Institutions.

Second readings — Wednesday

- **Appropriation (Repeal and Enactment), 2026 · HB. 2920** (Executive). The revised 2026 budget (pages 1 and 2), read the first time the same day. To Appropriations.
- **Institute of Landscape Architects of Nigeria · HB. 696** (Deputy Speaker Kalu and eight others). To Works.
- **Nigeria Centre for Disease Control and Prevention (Amendment) · HB. 2433** (Deputy Speaker Kalu and eight others). Public health surveillance and emergency preparedness. To Disease Control.
- **Nigerian Army University (Amendment); Federal Medical Centre, Kwaya Kusa, Borno · SBs. 833, 853.** Senate bills read the first time on Tuesday. To Committee of the Whole.
- **Federal Vocational and Skills Acquisition College, Ibadan North, Oyo · HB. 2638** (Hon. Fola Oyekunle). To Alternative Education.
- **Constitution alteration: Judiciary Marshal · HB. 2786** (Hon. Abdullahi Mamudu). Establishes a Judiciary Marshal. To Constitution Review.

Reports laid — Tue · Wed

TUESDAY

University of Nigerian Languages, Aba	HB. 1753
TETFund (Amendment): inter-university centres	HB. 1754
Michael Okpara University, Umudike	HB. 128
Chartered Institute of Public Health Nursing Practitioners	HB. 2796
Agricultural subsidies, intervention funds and donor programmes, 2015–2025	Inquiry

WEDNESDAY

National Defence College of Nigeria	HB. 2712
Chartered Institute of Business Development of Nigeria	HB. 2192
Chartered Sustainability Professional Institute of Nigeria	HB. 2662
Institute of Chartered Applied Information Management Professionals	HB. 2215

Tuesday: University Education (Hon. Abubakar Hassan Fulata); Health Institutions (Hon. Patrick Umoh); Ad Hoc Committee on Agricultural Subsidy, Intervention Funds, Aid and Grants (Hon. Jamo Aminu). Wednesday: Defence (Hon. Babajimi Benson) on HB. 2712; Commerce (Hon. Ahmed Munir) on the other three.

House: First Readings

Thirty-five bills were read the first time, 13 on Tuesday and 22 on Wednesday. They include two Executive bills and 16 amendments to the Agricultural Research Council of Nigeria Act from the Speaker.

First readings — Tuesday

Nigerian Economic Society (Establishment) Rt. Hon. Abbas Tajudeen and Hon. Daniel Asama Ago	HB. 2909
Nigerian Army University Act (Amendment) Senate bill for concurrence	SB. 833
Federal Medical Centres Act (Amendment) Senate bill for concurrence	SB. 853
National Building Identification and Registration (Establishment) Hon. Awaji-Inombek D. Abiante	HB. 2910
National Centre for Women Development Act (Repeal and Enactment) Hon. Zainab Gimba	HB. 2911
Trade Malpractices Act (Amendment) Hon. Zainab Gimba	HB. 2912
Federal Institute of Industrial Research (Establishment) Hon. Zainab Gimba	HB. 2913
Nigeria Ports Authority Act (Amendment) Hon. Zainab Gimba	HB. 2915
National Environmental Standards and Regulations Enforcement Agency (Establishment) Act (Amendment) Hon. Mohammed Bello El-Rufai	HB. 2916
National Railway Corporation Act (Amendment) Hon. Adebayo Samuel Adesola	HB. 2917
Petroleum Industry Act (Amendment) Hon. Sesi Oluwaseun Whingan	HB. 2918
Treaties (Making Procedure, etc.) Act (Amendment) Hon. Rabiu Yusuf	HB. 2919
Federal Capital Tenancy and Real Estate Regulation (Establishment) Hon. Marcus Onobun	HB. 2640

First readings — Wednesday

Appropriation (Repeal and Enactment) Executive bill	HB. 2920
National Mental Health Act (Amendment) Executive bill	HB. 2890
Agricultural Research Council of Nigeria Act (Amendment), 16 bills Rt. Hon. Abbas Tajudeen, Speaker	
HB. 2893 HB. 2894 HB. 2895 HB. 2896 HB. 2897 HB. 2898 HB. 2899 HB. 2900 HB. 2901 HB. 2902 HB. 2903 HB. 2904 HB. 2905 HB. 2906 HB. 2907 HB. 2908	
Companies and Allied Matters Act (Amendment) Hon. Omosede G. Igbinedion	HB. 2891
Femicide and Gender-Related Killings (Prohibition) Hon. Tolulope Akande-Sadipe	HB. 2892
Federal Medical Centres Act (Amendment) Hon. Usman Kallamu Maijama'a	HB. 2921
Federal College of Nursing and Midwifery, Taabaa, Rivers (Establishment) Hon. Awaji-Inombek D. Abiante	HB. 2922

House: Motions

The House took three motions: on the open sale of Naira notes on Tuesday, and on Nigerians detained abroad and Free Trade Zone privileges on Wednesday.

Sale of Naira notes

Tuesday

Hon. Jeremiah Umaru

The House set up an ad hoc committee to investigate the role of the CBN and deposit money banks in the sale of Naira notes, trace how new notes reach hawkers and currency merchants, and identify lapses in enforcement, and report in four weeks. It urged the Federal Government to form a Joint Enforcement Team of security and intelligence agencies, the CBN and others to arrest and prosecute offenders under Section 21 of the CBN Act, 2007. The motion said new notes sell at 10 to 30 per cent above face value.

Nigerians detained abroad

Wednesday

Hon. Unyime Idem

The House called for an audit of Nigerians in foreign prisons after the High Commission in India traced 198 inmates in five facilities in Maharashtra alone. Missions are to establish their locations, legal status and welfare and step up consular visits and family contact; the Foreign Affairs and Justice ministries, NiDCOM and the NHRC are to strengthen prisoner-transfer arrangements and pursue lawful amnesty where applicable. The Committees on Foreign Affairs, Diaspora and Human Rights report in four weeks.

Free Trade Zone privileges

Wednesday

Hon. Rabiu Yusuf

The House called for an investigation into the alleged abuse of Free Trade Zone privileges by three Chinese-owned sanitary products makers in the Ogun Guangdong Zone, said to sell almost all their output in the domestic market rather than export it. It urged tighter monitoring, production checks and customs surveillance in all Zones, and the same compliance rules for every enterprise in them, so that firms outside face no unfair competition. The Committees on Commerce and on Customs and Excise are to investigate and report in four weeks.

BOTH CHAMBERS

Procedure and Practice Watch

- **Borrowing in step with the budget.** The ₦10.79 trillion resolution matches the external borrowing in the revised budget, which leaves new borrowing unchanged at ₦29.218 trillion.
- **Laid and considered the same day.** University Education's reports on HB. 1753, HB. 1754 and HB. 128 were laid and considered on Tuesday, and the bills passed on Wednesday.
- **First to second reading overnight.** The Senate's Nigerian Army University (SB. 833) and Kwaya Kusa medical centre (SB. 853) bills were read the first time on Tuesday and a second time on Wednesday.
- **A returned bill clears both chambers again.** The Raw Materials Council bill (SB. 606), which the President returned, passed the House three weeks after it rescinded its decision on clauses 2 to 6.
- **A revived bill passes in a week.** The Ajegunle college bill (HB. 2886), revived under Order Twelve on 18 November, went through Committee of the Whole on Tuesday and passed on Wednesday.
- **The Speaker's bills.** The Speaker presented 16 more amendments to the Agricultural Research Council of Nigeria Act, after six on 18 November.

Bills on the Move

Bills that moved this week and where they stand.

BILL	THIS WEEK	STAGE, END OF WEEK
Teaching hospitals at Kachia and Otukpo; National Eye Centre, Ochadamu · SBs. 1058, 908, 589	House · considered Tue; third reading Wed	Passed both chambers
FCA Shani; FUT Odukpani; Raw Materials Council (Amendment) · SBs. 829, 836, 606	House · third reading · Tue	Passed both chambers
FCNS Nkpa; FMC Bende; National Safety Regulatory Board · HBs. 2808, 2807, 1377	House · third reading · Tue	Passed House
FCE Ajegunle; Aba languages university; TETFund; Michael Okpara University; Gombi college · five HBs	House · considered Tue; third reading Wed	Passed House
Research fund; FUE Obudu; FUA Ningi; two professional institutes · five bills	House · reports considered · Wed	Awaiting third reading
Appropriation (Repeal and Enactment), 2026 · HB. 2920	House · first and second reading · Wed	In committee
Nigerian Army University; FMC Kwaya Kusa · SBs. 833, 853	House · first reading Tue; second reading Wed	Committee of the Whole
NSIPA, optometrists, landscape architects, NCDC, Judiciary Marshal and five more · ten HBs	House · second reading · Tue and Wed	In committee
Terrorism; Police Institutions; NiMet (all amendments) · SBs. 1096, 1095; HB. 3009	Senate · first reading · Tue	Senate first reading

DATES TO WATCH

Looking Ahead

1–2 Dec	Senate committees on the Nigeria–China air agreement; House committees on CBN pensions, kidney disease, MSMEs and the Benin–Okene highway.
8–10 Dec	Senate Communications Committee on airtime deductions; House committees on human trafficking, the Itakpe–Warri railway and the safety of judicial officers.
16 Dec	House committees on the NTI admissions cancellation.
22–23 Dec	House committees on the sale of Naira notes, Nigerians detained abroad and the Ogun Guangdong Free Trade Zone.
Still awaited	Due this week: Senate reports on political violence and VIP airspace closures; House reports on EV and CNG imports, research findings, toll gates, Biology and phone checks.
No date set	The Appropriations Committee's report on the revised budget, and its first reading in the Senate; approval of LFN 2025; assent to the state police amendment.

By the Policy and Legal Advocacy Centre (PLAC)