



HOUSE OF REPRESENTATIVES FEDERAL REPUBLIC OF NIGERIA

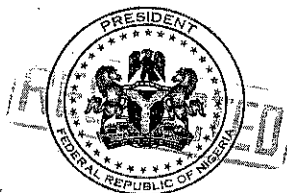
VOTES AND PROCEEDINGS

Thursday, 2 December, 2021

1. The House met at 11.50 a.m. Mr Speaker read the Prayers.
2. The House recited the National Pledge.
3. **Votes and Proceedings**
Mr Speaker announced that he had examined and approved the *Votes and Proceedings* of Wednesday, 1 December, 2021.

The Votes and Proceedings was adopted by unanimous consent.

4. **Message**
Mr Speaker read a message from the President of the Federal Republic of Nigeria:



PRESIDENT,
FEDERAL REPUBLIC OF NIGERIA

30 November, 2021

Rt Hon. Femi Gbajabamila
Speaker of the House of Representatives,
National Assembly Complex,
Three Arms Zone,
Abuja.

Dear Rt Hon. F. Gbajabamila,

**TRANSMISSION OF THE FINANCE BILL, 2021 TO THE NATIONAL ASSEMBLY FOR
CONSIDERATION AND PASSAGE INTO LAW IN SUPPORT OF THE 2022 BUDGET**

Pursuant to Sections 58 and 59 of the Constitution of the Federal Republic of Nigeria, 1999 (as amended), I formally request that the Finance Bill, 2021 be considered by the House of Representatives, for passage into law.

2. The Finance Bill, 2021 seeks to support the implementation of the 2022 Federal Budget of Economic Growth and Sustainability by proposing key reforms to specific taxation, customs, excise, fiscal and other relevant laws. Specifically, this Bill provides for:

- (a) Enhance Domestic Revenue Mobilisation efforts to increase tax and non-tax revenues;
- (b) Tax Administration and Legislative Drafting Reforms, particularly to support the ongoing automation reforms by the Federal Inland Revenue Service ('FIRS');
- (c) Accelerate International Taxation Reforms to enhance the taxation of non-resident individuals and companies that nevertheless derive profits from Nigeria;
- (d) Implement Financial Sector Reforms to support ongoing capital market reforms relating to Securities Lending Transactions, Real Estate Investment Trusts, Unit Trust Schemes and the recapitalisation of Insurance Companies; and
- (e) Prioritize Critical Public Financial Management Reforms regarding the FIRS' vital role in coordinating tax administration as well as the enforcement of key fiscal rules under the 1999 Constitution, Finance (Control & Management) Act and other relevant laws.

3. I trust that this Bill will be favourably considered by the National Assembly, for passage into law so that it may provide fiscal support necessary for the implementation of the 2022 Federal Budget.

4. Please accept, Right Honourable Speaker, the assurances of my highest consideration.

Yours sincerely,

(Signed)

Muhammadu Buhari

5. **Announcement**

(i) **Visitors in the Gallery:**

Mr Speaker recognised the presence of the **Students' Representative Council**, Ahmadu Bello University, Zaria, Kaduna State.

(ii) **Ad-hoc Committee to Ascertain the Total Consolidated Inventory, Assets, Interests and Liabilities of the Nigerian National Petroleum Corporation (NNPC) and its Subsidiaries Before Transfer to the NNPC Limited to Ensure a Glossary Accounting System:**

Mr Speaker announced membership of the Committee as follows:

(Insert)

6. **Matter of Urgent Public Importance (Standing Order Eight, Rule 4)**
Need to Invite the Chairman, Independent National Electoral Commission (INEC) to Brief the Committees on Electoral Matters, and Appropriations on the Actual Cost of Direct Primaries for Possible Consideration in the 2022 Budget.

Hon. Leke Abejide (Yagba East/Yagba West/Mopamuro Federal Constituency) introduced the matter and prayed the House to:

- (a) consider and approve the matter as one of urgent public importance; and
- (b) suspend Order Eight, Rule 4 (3) to allow debate on the matter forthwith.

Question that the matter be considered as one of urgent public importance — Agreed to.

Question that the House do suspend Order Eight, Rule 4 (3) to enable it debate the matter forthwith — Agreed to.

Need to Invite the Chairman, Independent National Electoral Commission (INEC) to Brief the House Committees on Electoral Matters, and Appropriations on the Actual Cost of Direct Primaries for Possible Consideration in the 2022 Budget.

The House:

Aware that the Electoral Bill has been passed by both Chambers of the National Assembly, waiting for Presidential assent to become Law;

Also aware that the Bill is very critical to the sustainability of our democracy as the aspect of direct primaries will open up the Political space for the youths and largely the members of all Political Parties to participate in all electoral processes starting from primary elections to the general elections;

Cognizant of countless complaints of the cost implications of direct primaries but the benefits to my mind outweighed the cost implications. However, it is pertinent to give opportunity to Chairman, Independent National Electoral Commission (INEC) to interface with both Committees on Electoral Matters and Appropriations in order for the Nation to know what will cost the country through INEC in order to put to rest the insinuations of different figures flying around that is so humongous to undertake direct primaries which may not be correct after all;

Resolves to:

Invite the Chairman, Independent National Electoral Commission (INEC) to interface with the House Committees on Electoral Matters, and Appropriations for possible consideration of the cost in the 2022 Appropriation Act, still pending with the National Assembly, so that the youths, grassroots, and majority of party members will not be shut-out from political processes (Hon. Leke Joseph Abejide — Yagba East/Yagba West/Mopamuro Federal Constituency).

Debate.

Agreed to.

The House:

Aware that the Electoral Bill has been passed by both Chambers of the National Assembly, waiting for Presidential assent to become Law;

Also aware that the Bill is very critical to the sustainability of our democracy as the aspect of direct primaries will open up the Political space for the youths and largely the members of all Political Parties to participate in all electoral processes starting from primary elections to the general elections;

Cognizant of countless complaints of the cost implications of direct primaries but the benefits to my mind outweighed the cost implications. However, it is pertinent to give opportunity to Chairman, Independent National Electoral Commission (INEC) to interface with both Committees on Electoral Matters and Appropriations in order for the Nation to know what will cost the country through INEC in order to put to rest the insinuations of different figures flying around that is so humongous to undertake direct primaries which may not be correct after all;

Resolved to:

Invite the Chairman, Independent National Electoral Commission (INEC) to interface with the House Committees on Electoral Matters, and Appropriations for possible consideration of the cost in the 2022 Appropriation Act, still pending with the National Assembly, so that the youths, grassroots, and majority of party members will not be shut-out from political processes (HR. 162/12/2021).

7. Presentation of Bills

The following Bills were read the *First Time*:

- (1) Real Estate (Regulation and Development) Bill, 2021 (1753).
- (2) Forensic Science University of Nigeria, Erin-Ile, Kwara State (Establishment) Bill, 2021 (HB. 1754).
- (3) Widowhood Leave Bill, 2021 (HB. 1755).
- (4) Federal Road Safety Commission Act (Amendment) Bill, 2021 (HB. 1756).

8. A Bill for an Act to Establish Modibbo Adama University Teaching Hospital, Yola; and for Related Matters (HB.1399) — Second Reading

Motion made and Question proposed, "That a Bill for an Act to Establish Modibbo Adama University Teaching Hospital, Yola; and for Related Matters (HB.1399) be read a Second Time" (*Hon. Garba Alhassan Ado — House Leader*).

Debate.

Question that the Bill be now read a Second Time — Agreed to.

Bill read the Second Time.

Bill referred to the Committee of the Whole.

9. A Bill for an Act to Establish Construction Materials Standardization Agency to Standardize and Control the use of Materials for the Construction Industry in Nigeria; and for Related (HB.1705) — Second Reading

Motion made and Question proposed, "That a Bill for an Act to Establish Construction Materials Standardization Agency to Standardize and Control the use of Materials for the Construction Industry in Nigeria; and for Related (HB.1705) be read a Second Time" (*Hon. Gideon Gwani Lucas — Kaura Federal Constituency*).

Debate.

Question that the Bill be now read a Second Time — Agreed to.

Bill read the Second Time.

Bill referred to the Committees on Industry, and Housing and Habitat.

10. **A Bill for an Act to Provide for Establishment of Federal College of Horticulture, Okigwe, Imo State; and for Related Matters (HB. 1456) — Second Reading**
Motion made and Question proposed, “That a Bill for an Act to Provide for Establishment of Federal College of Horticulture, Okigwe, Imo State; and for Related Matters (HB. 1456) be read a Second Time” (*Hon. Miriam Onuoha — Oniomo/Okigwe/Isiala Mbano Federal Constituency*).
- Debate.*
- Question that the Bill be now read a Second Time — Agreed to.*
- Bill read the Second Time.*
- Bill referred to the Committee Agricultural Colleges and Institutions.*
11. **A Bill for an Act to Amend the Federal Polytechnics Act, Cap. F17, Laws of the Federation of Nigeria, 2004 to make Provision for a Change of Name of the Federal Polytechnic, Unwana-Afikpo to Akanu Ibiam Federal Polytechnic, Unwana-Afikpo; and for Related Matters (HB. 769) — Second Reading**
Motion made and Question proposed, “That a Bill for an Act to Amend the Federal Polytechnics Act, Cap. F17, Laws of the Federation of Nigeria, 2004 to make Provision for a Change of Name of the Federal Polytechnic, Unwana-Afikpo to Akanu Ibiam Federal Polytechnic, Unwana-Afikpo; and for Related Matters (HB. 769) be read a Second Time” (*Hon. Chinedu Nweke Ogah — Ikwo/Ezza South Federal Constituency*).
- Debate.*
- Question that the Bill be now read a Second Time — Agreed to.*
- Bill read the Second Time.*
- Bill referred to the Committees on Tertiary Education and Services.*
12. **A Bill for an Act to Provide for Establishment of Federal Medical Centre, Toro; and for Related Matters (HB.697) — Second Reading**
Motion made and Question proposed, “That a Bill for an Act to Provide for Establishment of Federal Medical Centre, Toro; and for Related Matters (HB.697) be read a Second Time” (*Hon. Muda Lawal Umar — Toro Federal Constituency*).
- Debate.*
- Question that the Bill be now read a Second Time — Agreed to.*
- Bill read the Second Time.*
- Bill referred to the Committee on Health Institutions.*
13. **A Bill for an Act to Provide for Establishment of Federal College of Health Technology, Itebunmi, Ondo State; and for Related Matters (HB.826) — Second Reading**
Motion made and Question proposed, “That a Bill for an Act to Provide for Establishment of Federal College of Health Technology, Itebunmi, Ondo State; and for Related Matters (HB.826) be read a Second Time” (*Hon. Kolade Victor Akinjo — Ilaje/Ese-Odo Federal Constituency*).
- Debate.*
- Question that the Bill be now read a Second Time — Agreed to.*

Bill read the Second Time.

Bill referred to the Committee on Health Institutions.

14. A Bill for an Act to Establish Federal Technical College, Ikuru Town, Rivers State; and for Related Matters (HB.962) — Second Reading

Motion made and Question proposed, "That a Bill for an Act to Establish Federal Technical College, Ikuru Town, Rivers State; and for Related Matters (HB.962) be read a Second Time" (Hon. Awaji-Inombek D. Abiante — Andoni-Opobo/Nkoro Federal Constituency).

Debate.

Question that the Bill be now read a Second Time — Agreed to.

Bill read the Second Time.

Bill referred to the Committee on Tertiary Education and Services.

15. A Bill for an Act to Establish National Excessive Flood Management Commission to be saddled with Responsibility of Coordinating and Regulating all forms of Nigerian Dams Operations, its Drainages, Maintenance, Dams Construction Work, Supervision, Cost Analysis, Review of Work Maintenance to time Frame Specification, Recommendation to Government as Deemed Necessary to Curb and Achieve Utmost Control of Excessive Flood Invasion Ravaging the Country Annually ; and for Related Matters (HB.1418) — Second Reading

Order read; deferred by leave of the House.

16. Rescission on the Discharge of the Ad-hoc Committee to Investigate the Financial Budgetary Provisions, Approvals and Multilateral Donations on Skills Acquisition, Entrepreneurship, Empowerment and Other Related Programs of the Federal Government and its Agencies, Pursuant to Order 9, Rule 1 (6) of the Standing Orders of the House of Representatives

Order read; deferred by leave of the House.

17. Call to Investigate the High Level of Corruption on Nominal Rolls of Ministries, Departments and Agencies (MDAs) in the Country

Motion made and Question proposed:

The House:

Notes the Report of high level corruption being perpetrated in Ministries, Departments and Agencies (MDAs) in the Country;

Aware that President Muhammadu Buhari, on 30 November, 2021 ordered the Independent Corrupt Practices and Other Related Offences Commission (ICPC) to take actions against Heads of Ministries, Departments and Agencies (MDAs) and other personnel involved in project racketeering, budget and payroll padding as well as ghost worker's retention;

Also aware that the Chairman of the Independent and Corrupt Practices and Other Related Offences Commission (ICPC) also stated that the review of the 2021 Budget led to the discovery of 257 duplicated projects with a combined worth of ₦20.138 billion;

Concerned that the corrupt practices are carried out in all facet of the activities of the MDAs, with the highest list been the issue of payroll padding and ghost workers' retention, these funds find their way into the pockets of the Chief Executives, Officers/ Heads of the MDAs at the expense of the nation;

Also concerned that this corrupt practices have diverted the country's revenue meant to be channelled into economic development and capital projects;

Appreciates the efforts of the present administration to curb or eradicate corruption in the country;

Resolves to:

Mandate the Committee on Anti-Corruption to investigate the issues of nominal rolls, payroll padding, and fake employment in all Ministries and MDAs in the country and report back within one (1) week (*Hon. Dachung Musa Bagos — Jos South/Jos East Federal Constituency*).

Debate.

Amendments Proposed:

- (i) *Leave out all the words in the Prayer, and insert as follows:*
 “Mandate all the Standing Committees of the House to investigate the corruption allegations by the ICPC and report back within ten weeks” (*Hon. Magaji Da’u Aliyu — Birnin Kudu/Buji Federal Constituency*)

Question that the amendment be made — Agreed to.

- (ii) *Leave out all the words in the Prayer as amended, and insert as follows:*
 “Mandate the Committees on Anti-Corruption, and Public Service Matters to investigate the allegations of corruption on nominal rolls of MDAs in the country and report within (10) ten weeks” (*Hon. Mansur Manu Soro — Darazo/Ganjuwa Federal Constituency*)

Question that the amendment be made — Agreed to.

- (iii) *Insert a new Prayer (ii) as follows:*
 “Set up an *Ad-hoc* Committee to investigate the allegation by the ICPC that the review of the 2021 budget led to the discovery of 257 duplicated projects with a combined worth of ₦20.138 billion and report back within two (2) weeks” (*Hon. Ndudi Godwin Elumelu — Aniocha North/Aniocha South/Oshimili North/Oshimili South Federal Constituency*)

Question that the amendment be made — Agreed to.

- (iv) *Insert a new Prayer (iii) as follows:*
 “Mandate the Committees on Anti-Corruption, and Public Service Matters to investigate the waivers granted for employment by the Head of Service for the past five years and their compliance with relevant laws and due process” (*Hon. Toby Okechukwu — Aninri/Awgu/Oji River Federal Constituency*)

Question that the amendment be made — Agreed to.

Question on the Motion as amended — Agreed to.

The House:

Noted the Report of high level corruption being perpetrated in Ministries, Departments and Agencies (MDAs) in the Country;

Aware that President Mohammadu Buhari, on 30 November, 2021 ordered the Independent Corrupt Practices and Other Related Offences Commission (ICPC) to take actions against Heads of Ministries, Departments and Agencies (MDAs) and other personnel involved in project racketeering, budget and payroll padding as well as ghost worker's retention;

Also aware that the Chairman of the Independent and Corrupt Practices and Other Related Offences Commission (ICPC) also stated that the review of the 2021 Budget led to the discovery of 257 duplicated projects with a combined worth of ₦20.138 billion;

Concerned that the corrupt practices are carried out in all facet of the activities of the MDAs, with the highest list been the issue of payroll padding and ghost workers' retention, these funds find their way into the pockets of the Chief Executives, Officers/ Heads of the MDAs at the expense of the nation;

Also concerned that this corrupt practices have diverted the country's revenue meant to be channelled into economic development and capital projects;

Appreciates the efforts of the present administration to curb or eradicate corruption in the country;

Resolved to:

- (i) set up an *Ad-hoc* Committee to investigate the allegation by the ICPC that the review of the 2021 budget led to the discovery of 257 duplicated projects with a combined worth of ₦20.138 billion and report within 2 weeks;
- (ii) mandate the Committees on Anti-Corruption, and Public Service Matters to investigate the:
 - (a) allegations of corruption on nominal rolls of MDAs in the country and report back within ten weeks,
 - (b) waivers granted for employment by the Head of Service for the past five years and their compliance with relevant laws and due process (HR. 163/12/2021).

18. Order of the Day

Motion made and Question proposed, "That the House do set down items 11 to 27 on the Order Paper to another legislative day, pursuant to Order Eight, Rule 6 (3)" (Hon. Abubakar Hassan Fulata — Birniwa/Guri/Kiri-Kasamma Federal Constituency).

Agreed to.

19. Adjournment

That the House do adjourn till Tuesday, 7 December, 2021 at 11.00 a.m. (Hon. Abubakar Hassan Fulata — Birniwa/Guri/Kiri-Kasamma Federal Constituency).

The House adjourned accordingly at 2.25 p.m.

Femi Hakeem Gbajabiamila
Speaker