



# HOUSE OF REPRESENTATIVES FEDERAL REPUBLIC OF NIGERIA

## ORDER PAPER

Friday 16 July 2021

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1. Prayers
  2. National Pledge
  3. Approval of the Votes and Proceedings
  4. Oaths
  5. Messages from the President of the Federal Republic of Nigeria (if any)
  6. Messages from the Senate of the Federal Republic of Nigeria (if any)
  7. Messages from Other Parliament(s) (if any)
  8. Other Announcements (if any)
  9. Petitions (if any)
  10. Matters of Urgent Public Importance
  11. Personal Explanation
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## ADMITTANCE INTO THE CHAMBER

### Admittance into the Chamber:

**Hon. Garba Alhassan Ado:**

“That the House, pursuant to Order *Twenty-One, Rule 8 (2)* of the Standing Orders of the House of Representatives, do admit the Chairman, Independent National Electoral Commission (INEC) and the Executive Vice Chairman, Nigerian Communications Commission (NCC) to brief the House on Electronic Transmission of Votes”.

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## ORDERS OF THE DAY

### CONSIDERATION OF REPORTS

1. **Committee on Aids, Loans and Debt Management:**

**Hon. Ahmed Dayyabu Safana**

“That the House do consider the Interim Report of the Committee on Aids, Loans and Debt Management on the Proposed 2018-2020 external borrowing (Rolling) plan and approve the Recommendations therein” – *Committee of Supply Laid: 15/7/2021*).

- (i) approve the under listed ongoing negotiation of external borrowing of \$8,325,526,537 (Eight Billion, Three Hundred and Twenty Five Million, Five Hundred and Twenty Six Thousand, Five Hundred and Thirty-Seven United States Dollars) and €490,000,000 (Four Hundred and Ninety Million Euro) under the 2018-2020 External Borrowing (Rolling) plan;

	<i>Funding Agency</i>	<i>USD (\$)</i>	<i>Euro(€)</i>
A.	World Bank (WB)	796,000,000	
B.	China EXIM Bank	2,901,026,509	
C.	Industrial Commercial Bank of China	2,484,555,304	
D.	Africa Development Bank (AFDB)	104,200,000	
E.	Africa Growing together Fund (AGTF)	20,000,000	
F.	French Development Agency (AFD)		240,000,000
G.	European Investment Bank		250,000,000
H.	European ECA/KFW/IPEX/AFC	1,959,744,724	

#### **International Fund for Agricultural Development (IFAD)**

I.	Development (IFAD)	60,000,000	
	<b>Grand Total</b>	<b>\$8,325,526,537</b>	<b>€490,000,000</b>

(as more Particularly Described in the Attached Schedule of Approved Projects)

#### **SCHEDULE OF APPROVED PROJECTS 2018-2020 EXTERNAL BORROWING ROLLING PLAN**

##### **A. WORLD BANK-SUPPORTED PROJECTS APPROVED**

Second Africa Higher Education Centre's of Excellence for Development Impact Project (Second ACE Impact)	\$75,000,000
Sustainable Procurement, Environment and Social Standards Enhancement project (SPESSE)	\$80,000,000
Nigeria Digital Identity for Development Project	\$115,000,000
Multi-Sectoral Crises Recovery Project for the North East – Additional funding	\$176,000,000
Rural Access and Agricultural Marketing Project	\$200,000,000
Edo Basic Education Sector and Skills Transformation Operation (EDO BEST)	\$70,000,000
Ogun State Economic Transformation Project	\$250,000,000

##### **B. CHINA EXIM BANK-SUPPORTED PROJECTS APPROVED**

Construction of Lafia Bypass Road and the Dualization of 9 <sup>th</sup> Mile (Enugu) –Otukpo-Makurdi Road Project (Keffi PhaseII)	\$845,753,419
Construction of Akwanga Jos-Bauchi-Gombe Carriageway Project	\$1,333,000,000
Four (4) Airport Terminal Expansion Projects (Phase II)	\$208,905,162
Ancillary Works on Four (4) Airport Expansion Projects	\$183,621,057

	Supply of Rolling Stock and Depot Equipment's for Abuja Light Rail Project	\$157,001,050
	e-Border Solution	\$172,745,821
<b>C.</b>	<b>Industrial and Commercial Bank of China Supported Projects Approved</b>	
	Port Harcourt to Maiduguri with Branches to Yola and Damaturu Railway Lines (1,408km)	\$2,484,555,304
<b>D.</b>	<b>Africa Development Bank</b>	
	Nigeria Urban Water Reform and Akure Water Sanitation Project	\$104,200,000
<b>E.</b>	<b>Africa Growing Together Fund</b>	
	Nigeria Urban Water Reform and Akure Water Sanitation Project	\$20,000,000
<b>F.</b>	<b>French Development Agency</b>	
	Rural Access and Agricultural Marketing Project	€200,000,000
	Second Africa Higher Education Centre's of Excellence for Development Impact Project (Second ACE Impact)	€40,000,000
<b>G.</b>	<b>European Investment Bank</b>	
	Nigeria Digital Identity for Development Project	€250,000,000
<b>H.</b>	<b>European ECA/KWF/IPEX/AFC</b>	
	Kano-Maradi SGR with Branch to Dutse	\$1,959,744,724
<b>I.</b>	<b>International Fund for Agricultural Development</b>	
	Livelihood Improvement Family Enterprise Project	\$60,000,000

(ii) That the terms and conditions of the loan from the funding agencies, be forwarded to the National Assembly prior to the execution of same for concurrence and proper documentation.

## 2. Committee on Electoral Matters

### Hon. Aisha Dukku:

"That the House do Resume consideration of the Report of the Committee on Electoral Matters on a Bill for an Act to Repeal the Electoral Act No. 6, 2010 and Enact the Electoral Act, 2021 to Regulate the Conduct of Elections in the Federal, State and Area Councils in the Federal Capital Territory; and for Related Matters (HB. 981) and approve the recommendations therein" (*Laid:14/7/2021 Adjourned consideration*).

3. A Bill for an Act to make Comprehensive Provisions for the Prohibition and Punishment of Sexual Harassment of Students by Educators in Tertiary Educational Institutions; and for Related Matters (HB. 1006) (*Senate*) – *Committee of the Whole:14/7/2021*.
4. A Bill for An Act to Provide for a Specialised National Dermatology Hospital, Garkida, Management Board for the Hospital to provide Dermatological Treatment, Research and Training; and for Related Matters (HB. 1382) (*Senate*) – *Committee of the Whole:6/7/2021*.
5. A Bill for an Act to provide a Legal Framework to Establish Federal Medical Centre, Mubi; and for Related Matters (HB.1342) (*Committee of the Whole:14/7/2021*)

6. **Report of the Conference Committee on Federal University of Technology, Auchi, Edo State:**  
**Hon. Abubakar Hassan Fulata:**  
“That the House do consider the Report of the Conference Committee on a Bill for an Act to Provide for Establishment of Federal University of Technology, Auchi, Edo State; and for Related Matters (HB. 527) and approve the recommendations therein”.
7. **Committee on Tertiary Education and Services:**  
**Hon. Aminu Suleiman:**  
“That the House do consider the Report of the Committee on Tertiary Education and Services on a Bill for an Act to Provide for Establishment of Federal College of Agriculture, Ijebu Jesa, Osun State; and for Related Matters (HB 322) and approve the recommendations therein” (*Laid: 1/7/2021*).
8. **Committee on Tertiary Education and Services:**  
**Hon. Aminu Suleiman:**  
“That the House do consider the Report of the Committee on Tertiary Education and Services on a Bill for an Act to Establish Federal College of Agriculture, Malumfashi, Katsina State; and for Related Matters: (HB. 424) and approve the recommendations therein” (*Laid: 1/7/2021*).
9. **Committee on Telecommunications:**  
**Hon. Akeem Adeniyi Adeyemi:**  
“That the House do consider the Report of the Committee on Telecommunications on a Bill for an Act to Repeal the Nigerian Postal Service Act, Cap. N127, Laws of the Federation of Nigeria, 2004, and Establish the Nigeria Postal Commission to make Comprehensive Provisions for the Development and Regulation of Postal Services; and for Related Matters (HB.1337) and approve the recommendations therein” (*Laid: 15/7/2021*).
10. **Committee on Agricultural Colleges and Institutions:**  
**Hon. Munir Baba Dan Agundi:**  
“That the House do consider the Report of the Committee on Agricultural Colleges and Institutions on a Bill for an Act to Establish Federal University of Agriculture and Entrepreneurship, Saki, Oyo State; and for Related Matters (HB. 548) and approve the recommendations therein” (*Laid: 15/7/2021*).
11. **Committee on Health Institutions:**  
**Hon. Paschal Obi:**  
“That the House do receive the Report of the Committee on Health Institutions on a Bill for an Act to Establish National Agency for Sickle Cell Disease and other Heritable Blood Disorder (Prevention and Treatment) for the Treatment, Prevention, Control, Management of and Research on Sickle Cell Disease and other Heritable Blood Disorders in Nigeria; and for Related Matters (HB. 708) and approve the recommendations therein” (*Laid: 20/5/2021*).
12. **Ad-hoc Committee on the Increasing Incidents of Sim Swap Fraud:**  
**Hon. Abubakar Hassan Fulata:**  
“That the House do consider the Report of the *Ad-hoc* Committee on the Increasing Incidents of Sim Swap Fraud and approve the recommendations therein” (*HR75/07/2019*) (*Referred: 25/7/2019*).
  - (i) That the Nigerian Communications Commission (NCC) be urged to, as a matter of urgency, sanction all Mobile Network Operators whose agents are involved in aiding and abetting SIM Swap Fraud in Nigeria to compel them to adhere strictly to guidelines and to serve as a deterrent to future offenders;
  - (ii) that the Nigerian Communications Commission be urged to grant Mobile Network Operators (MNOs) at least a (view-only) access to the SIM Registration Data and Biometrics during SIM Replacement/swap exercise;

- (iii) that there is a need for amendment of the relevant laws particularly the NCC Act, 2003 to allow for Biometric SIM Swap and allow MNOs to collect, store and use (view only) customer information during the SIMSwap process;
- (iv) that NCC should carry out regular audit exercises on SIM registration and ensure that SIMs not properly registered are promptly deactivated;
- (v) that there is a need for mandatory use of the National Identification Number (NIN) as required by section 27 of the National Identity Management Commission (NIMC) Act No. 23 of 2007, to be adopted as a requirement by MNOs for SIM registration - by linking National ID to a SIM card number, and validation/verification of a customer's identification credentials against the central government identity database;
- (vi) that NCC, CBN; Banks and MNOs should come up with a way to validate the veracity of transactions by sending a follow-up notification to users via other registered numbers and security questions;
- (vii) that NCC, CBN, MNOs, Banks and National Orientation Agency (NOA) should be urged to collaborate and engage in a public awareness campaign that would sensitize Nigerians on the menace of SIM Swap fraud and dangers of sharing or giving out their identification documents such as passport, PIN, Debit/Credit cards, BVN, and any other documents containing their personal information with people they do not trust to avoid identity theft;
- (viii) that effort should be concentrated on the prevention of unauthorized SIM Swap;
- (ix) that SIM Swap should only be done by MNOs and not their Agents to enable them to carry out necessary checks through the registered data and biometrics;
- (x) that there is a need for NCC, CBN and all the Stakeholders to come up with a system whereby for anyone to replace his/her SIM, he/she must start with the MNO and go back to the Bank to complete the process;
- (xi) that Banks should be urged to implement a mandatory second level authentication for mobile transactions to create an extra hurdle for potential criminals who seek to gain access to customers' bank accounts;
- (xii) that there is a need for complicated passwords instead of the current four digits easy to formulate passwords;
- (xiii) that the Central Bank of Nigeria (CBN) should prohibit default activation of the USSD as there are other options such as voice, eyes and fingerprints;
- (xiv) that registration of telephone lines by proxies should be discontinued henceforth;
- (xv) that Victims of SIM Swap fraud should be encouraged to pursue any action particularly legal action against MNOs as stipulated in the Nigeria Communication Act 2003. It would make MNOs sit up and promote compliance with the guidelines;
- (xvi) that Customer service and fraud operation teams in Banks and MNOs need tighter processes and guidelines on how to detect potentially fraudulent activity;
- (xvii) that NCC should put measures in place to curb improper SIM registration including the sale of already registered SIM and punish all Culprits to serve as a deterrent to others;
- (xviii) that Banks should be urged to stop using SMS as a primary method of communication, they should rather use encrypted messaging apps that are not as prone to snooping as SMS;
- (xix) that NCC and CBN be urged to ensure that all monies lost as a result of card/ ATM and web-based fraud are refunded to the affected subscribers/customers;

- (xx) That Banks should be urged to strengthen protection frameworks around customers account to minimize financial losses arising from e-fraud;
- (xxi) That the House Committee on Telecommunications be mandated to ensure that GloMobile is sanctioned by NCC for total disregard to the call of the House of Representatives; having deliberately refused to receive an invitation letter from the House; deliberately refused to submit and also refused to attend the investigative hearing on a subject matter in which Glomobile is one of the major Stakeholders; and
- (xxii) That Committees on Telecommunications and Banking and Currency be urged to step up their oversight functions on NCC, CBN and other stakeholders, particularly on the subject matter.

**13. Committee on Customs and Excise:**

**Hon. Leke Abejide:**

“That the House do consider the Report of the Committee on Customs and Excise on the Lack of Transparency on Transfer of Technical Know-How from Cotecna Destination Inspection Limited, Societe General De Surveillance to Nigeria Customs Service and Global Scan Systems which led to the collapse of Multi-Million Dollar Scanners at the Nigeria Ports and Border Stations and approve the recommendations therein” (*Laid: 14/7/2021*).

- (i) That since E-Customs has no time frame for its commencement of operations, the issue of scanners should be resolved, by urgent repairs of the existing scanners to curve the ugly trend of proliferation of arms and ammunitions and hard drugs through the ports, borders stations, Airports or seaports etc.;
- (ii) It was unanimously agreed at the public hearing that based on the submission of the manufacturer of the scanners (Smiths Detection) and its technical partners that the transition contract stipulates that the SSPs should ensure that the scanners and related facilities be transferred to government/NCS at the expiration of the contract which was done;
- (iii) That Global Scan Systems should be summoned to appear before the committee on a date to be communicated to them;
- (iv) That the Ministry of Finance should provide the committee with a copy of the handover notes to aid decision making;
- (v) That the Central Bank of Nigeria (CBN) should furnish the committee with the balance in the CISS Account as at end of April 2021;
- (vi) The Committee recommended having an interactive meeting with the Minister of Finance, the Central Bank of Nigeria (CBN) Governor and the Comptroller General of Nigeria Customs Service (NCS) to find an amicable solution to lingering issues of non-functional scanners in Nigeria;
- (vii) The Committee also recommended that the non-functional scanners should be repaired and put to use 100% because national assets should not be trashed away just like that;
- (viii) And that Cotecna Destination Inspection, Smith Detection/Mace should submit their comprehensive reports detailing the cost of repairs to the Committee for its perusal and necessary legislative action for the effective and efficient result of its investigation.

**14. Committee on Public Accounts:**

**Hon. Oluwale Oke:**

“That the House do consider the Report of the Committee on Public Accounts on the Deliberate and Reckless Refusal by Ministries, Departments and Agencies of Government to render Audited Accounts

for the periods 2014–2018 to the Auditor-General for the Federation and approve the recommendations therein” (*Laid: 10/12/2019*).

### General Recommendations

- (i) That all MDAs should be directed to submit their audited account on or before 31 May every year.
- (ii) that the Board or Governing Council Meeting should be convened to sign audited accounts immediately it is submitted by the External Auditors.
- (iii) that in the absence of a Board or Governing Council, the Supervising body of the MDAs should sign audited accounts to avoid delay in rendition to the Office of the Auditor-General.
- (iv) that no outgoing CEO should exit Office without duly completing the process of audited accounts, signed and rendered to the Office of the Auditor-General.
- (v) that there should be, from time to time, a Seminar organized for the CEOs and their DFAs/Bursar on the need for timely rendition.
- (vi) that the Office of the Auditor-General should acknowledge receipt of any rendition by clearly and properly stamping, endorsing and dating it.
- (vii) that under no circumstance should a provision of MDA’s Act be contrary to the provision of Section 85, 88 and 89 of the Constitution. Section 85 of the Constitution and the Audit Circular mandate MDAs to submit their audited accounts to the Office of the Auditor-General.
- (viii) that the Executive Arm of Government should compel MDAs to respect and honour invitations by the legislative Arm of Government.
- (ix) **Nigeria Maritime Administration and Safety Agency (NAMASA)**  
that the reckless and deliberate refusal by the Management of the Agency to render their audited accounts for the past five years (2005 – 2019) is a violation of Section 85 (3) (b) of the 1999 Constitution. All those in Office that were responsible should be disciplined and referral to the EFCC in line with Financial Regulation 3129 of 2009.
- (x) **Federal Airport Authority of Nigeria (FAAN)**  
that the Authority of FAAN should be cautioned to desist from the late rendition of their audited accounts to the Auditor General Office.
- (xi) **Nigeria Bulk Electricity Transmission (NBET)**  
that the Managing Director and the officers involved should be sanctioned accordingly for flagrant violation of Section 85 (3) (b) of the Constitution for not submitting the Agency’s audited accounts to the Auditor General for the Federation from 2012 to 2019.
- (xii) **Security and Exchange Commission**  
that the Agency failed to render its audited accounts from the year 2014 – 2018. All officers of the Commission involved in the non-compliance should be sanctioned accordingly.
- (xiii) **Petroleum Equalization Management Board**  
that the Board could not submit its 2017 and 2018 audited accounts while in the year 2020. This Act infringes on Section 85 (3) (b) of the Constitution. All officers involved should be sanction in line with FR 3129.
- (xiv) **National Social Insurance Trust Fund (NSITF)**  
that the Committee frowned at the worrisome attitude of the Agency for refusing to render its audited accounts for the last 13 years, yet benefited from the Federal Treasury. All the Director-Generals and DFAs as well as the various External Auditors from 2006 to 2019 should be handed over to the EFCC in line with FR No. 3129 for prosecution accordingly.

- (xv) **Federal Mortgage Bank of Nigeria**  
that all the former MDs, DFAs and External Audited from 2013 to 2018 that are involved in the non-rendition of audited accounts should be handed over to EFFCC and sanctioned accordingly.
- (xvi) **Federal Housing Authority**  
that the Authority submitted audited accounts last in 2003. The Agency could not provide proof for the rendition of 2014 audited accounts. This act negates Section 85 (3) (6) of the Constitution. Therefore all former MDAs, DFAs and External Auditors should be handed over to the EFCC and sanctioned accordingly.
- (xvii) **Nigeria Integrated Water Resources**  
that the Agency could not tender documents on the rendition of audited accounts since its inception in 2009. All former DGs, DFAs as well as the present Ag. DG should be sanctioned. The EFCC should prosecute all found responsible in accordance with the law.
- (xviii) **Federal University of Agriculture, Abeokuta**  
that the former Vice-Chancellor, former Bursar and the present Vice-Chancellor should be sanctioned and handed over to EFCC for non-rendition of 2016 – 2018 audited accounts.
- (xix) **Federal University of Technology Owerri**  
that for the delay in the rendition of 2011 – 2014 and non-rendition of 2016 – 2018, the Vice-Chancellor and the Bursar should be sanctioned.
- (xx) **University of Calabar**  
that the former Vice-Chancellor, former Bursars, present Vice-Chancellor and his Bursar should be sanctioned and handed over to EFCC for non-rendition of audited accounts to the Office of the Auditor-General from 2012 to 2018.
- (xxi) **Nigeria Communication Satellite (NigComSat)**  
that the MD and DFA of the Agency should be sanctioned and handed over to the EFCC for non-rendition of 2014 – 2016 audited accounts.
- (xxii) **Infrastructure Concession Regulatory Commission (ICRC)**  
that the former DG and DFA, and also the present DG and DFA should be sanctioned and handed over to the EFCC for non-rendition of 2015 – 2018 audited accounts to the Office of the Auditor-General.
- (xxiii) **National Drug Law Enforcement Agency (NDLEA)**  
that all officers responsible for the non-rendition of 2014 – 2018 audited accounts of the agency should be sanctioned in line with FR 3129.
- (xxiv) **Nigeria Customs Service**  
that the Committee invited the DG of Bureau of Public Procurement to appear before it to clarify the position of the Customs Service. The Service was asked to make all copies of their correspondences to BPE (Bureau of Public Enterprises) for clarification. Up to the time of writing this report, the service has not complied with the directive. The Custom Service should therefore be warned to desist from disrespecting the rulings of the House Committees. And appropriate disciplinary measures be taken against them in order to curb future disrespect to the Parliament.
- (xxv) **Abuja Investment Company**  
that this Agency has no record of rendition except for 2014 which was rendered to the Office of the Auditor-General in 2020. All former MDs, former DFAs, and the present MD and his DFA should be sanctioned and handed over to the EFCC for prosecution in line with the extant law.
- (xxvi) **Oil and Gas Free Zone Authority, Onne, River State**  
that all renditions from 2014 to 2017 were done in 2020. It took the Company 6 years to submit 2014 audited accounts. This is a constitutional breach and gross misconduct. All those responsible for the delay in remission of the audited accounts, as at when due, should be sanctioned in line with FR 3129. And they should be handed over to the EFCC.

**(xxvii) Administrative Staff College, Badagry, Lagos State**

that the College never rendered any audited accounts to the Office of the Auditor-General from 2012 to date. The Committee recommended that the former DG of the College, the former External Auditors, the Chairman and Members of the Board should be sanctioned in line with FR No. 3129.

**(xxviii) Transmission Company of Nigeria (TCN)**

that the Company has never rendered its audited accounts to the Auditor General for the Federation since its inception – 2013 to date. All those responsible should be sanctioned in line with Financial Regulation No. 3129.

**(xxix) The following Institutions/Agencies should be warned and sanctioned for the delay and non-rendition of their audited accounts to the Auditor General Office respectively.**

- (a) Nigeria Hydrological Services Agency
- (b) University of Jos
- (c) University of Ilorin
- (d) Federal Medical Centre, Umualia
- (e) Federal University of Technology, Akure
- (f) Federal University, Gusau
- (g) Hussein Adamu Federal Polytechnic, Kazaure
- (h) Federal College of Education, Asaba
- (i) Federal College of Education, Obudu
- (j) University of Agriculture, Makurdi
- (k) Federal Teaching Hospital, Ado-Ekiti
- (l) Federal Medical Centre, Lokoja
- (m) National Medical Research, Lagos
- (n) Adeyemi College of Education, Ondo State
- (o) National Institute for Pharmaceutical
- (p) Research, Idu, Abuja

**(xxx) that all Chief Accounting Officers of the 54 government Agencies listed on pages 4 – 6 that refused appearance to defend their positions during the Public Hearing without any written reason, prominent among them are; Central Bank of Nigeria (CBN), Nigeria National Petroleum Corporation (NNPC), NDDC, Revenue Mobilization Allocation and Fiscal Commission etc., should be issued a warrant of arrest to compel their appearance to respond to the matter within a week in line with Section 89 (d) of the 1999 Constitution of Nigeria (as amended).****PRAYERS**

- (i) *Urge* the House to Consider the Committee's findings and approve the recommendations as contained therein;
- (ii) *further* to the latest submissions by the Auditor General for the Federation on the rendition of Accounts by Agencies and Institutions of government covering 2019-2020 financial years, the House may wish to direct the Committee to further investigate all the agencies listed in the submission.

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**COMMITTEE MEETINGS**

S/N	Committee(s)	Date	Time	Venue
1.	Rules and Business	Friday, 16 July 2021	3.00 p.m.	Committee Room 06 (White House) Assembly Complex
2.	Public Petitions ( <i>Investigative Hearing</i> )	Friday, 16 July 2021	3.00 p.m.	Committee Room 429 (New Building) Assembly Complex