

SENATE OF THE FEDERAL REPUBLIC OF NIGERIA ORDER PAPER

Tuesday, 10th December, 2019

- 1. Prayers
- 2. Approval of the Votes and Proceedings
- 3. Oaths
- 4. Announcements (if any)
- 5. Petitions

PRESENTATION OF BILLS

- 1. Companies and Allied Matters Act CAP C 20 LFN 2004 (Repeal & Re-enactment) Bill, 2019 (SB. 251) First Reading
 - Sen. Abdullahi, Yahaya Abubakar (Kebbi North-Senate Leader).
- 2. Electric Power Sector Reform Act 2005 (Amendment) Bill, 2019 (HB. 01) First Reading Sen. Abdullahi, Yahaya Abubakar (Kebbi North-Senate Leader).
- 3. FCT Health Insurance Agency (Est, etc) Bill, 2019 (HB. 60) First Reading Sen. Abdullahi, Yahaya Abubakar (Kebbi North-Senate Leader).
- 4. Chartered Institute of Treasury Management (Est, etc) Bill, 2019 (HB. 57) First Reading Sen. Abdullahi, Yahaya Abubakar (Kebbi North-Senate Leader).
- 5. Rape and Insurgency Victims Stigmatization (prohibition) Bill, 2019 (SB. 243) -First Reading Sen. Musa, Mohammed Sani (Niger East).
- 6. National Renewable Energy and Energy Efficiency Council (Est, etc) Bill, 2019 (SB. 257) First Reading Sen. Mohammed, Hassan (Zamfara Central).

ORDERS OF THE DAY

CONSIDERATION OF BILLS

- 1. A Bill for an Act to make provisions for freedom from hunger and the right to adequate Food of acceptable quality, the right of every Child to Basic Nutrition and for connected purposes, 2019 (SB. 11) Second Reading
 - Sen. Orji, Theodore Ahamefule (Abia Central).
- 2. A Bill for an Act to provide an efficient legal framework for the regulation of freight traffic and use of Petroleum Tankers on the highway to convey petroleum products and other cargoes, promote the safety of all road users; and for related matters, 2019 (SB. 145) Second Reading Sen. Ubah, Ifeanyi Patrick (Anambra South).

- A Bill for an Act to amend the Federal Polytechnic Daura, Katsina State to make provision for a change of name of the Federal Polytechnic Daura, Katsina State to Mustapha Bukar Polytechnic Daura, Katsina State and for related matters, 2019 (SB. 50) - Second Reading Sen. Ahmad, Babba Kaita (Katsina North).
- A Bill for an Act to establish the National Rice Development Council of Nigeria to provide guidance on the Rice Research, comprehensive development of the rice sector and the organization of the rice Stakeholders to enhance the local production of rice in Nigeria and for related matters, 2019 (SB. 53) -Second Reading Sen. Bima, Muhammad Enagi (Niger South).

MOTIONS

1. Vote of confidence on the leadership of the National Assembly.

Sponsor: Sen. Shettima, Kashim (Borno Central)

Co- sponsor:

Sen. Umar, Sadiq Suleiman (Kwara North) Sen. Okorocha, Anayo Rochas (Imo West)

Sen. Bomai, Ibrahim Mohammed (Yobe South)

Sen. Barkiya, Abdullahi Kabir (Katsina Central)

Sen. Oloriegbe, Yahaya Ibrahim (Kwara Central)

Sen. Ishaku, Elisha Cliff (Adamawa North)

Sen. Goje, Mohammed Danjuma (Gombe Central)

Sen. Suswam, Gabriel Torwua (Benue North East)

Sen. Mustapha, Olalekan Ramoni (Ogun East)

Sen. Amosun, Ibikunle Oyelaja (Ogun Central)

Sen. Yusuf, Abubakar Yusuf (Taraba Central)

Sen. Wamakko, Aliyu Magatakarda (Sokoto North)

Sen. Amos, Bulus Kilawangs (Gombe South)

Sen. Sekibo, George Thompson (Rivers East)

Sen. Buhari, Abdulfatai (Oyo North)

Sen. Akpan, Albert Bassey (Akwa-Ibom North East)

Sen. Bulkachuwa, Adamu Muhammad (Bauchi North) Sen. Jika, Dauda Halliru (Bauchi Central)

Sen. Sani, Uba (Kaduna Central)

Sen. Kyari, Abubakar Shaib (Borno North)

Sen. Ndume, Mohammed Ali (Borno South)

Sen. Gaidam, Ibrahim Alhaji (Yobe East)

Sen. Mandiya, Bello (Katsina South)

Sen. Musa, Mohammed Sani (Niger East)

Sen. Yaroe, Binos Dauda (Adamawa South)

Sen. Fadahunsi, Francis Adenigba (Osun East)

Sen. Dahiru, Aishatu Ahmed (Adamawa Central)

Sen. Isah, Jibrin (Kogi East)

Sen. Bwacha, Emmanuel (Taraba South)

Sen. Adetunmbi, Olubunmi Ayodeji (Ekiti North)

Sen. Isa, Shuaibu Lau (Taraba North)

Sen. Dimka, Hezekiah Ayuba (Plateau Central)

Sen. Gyang, Istifanus Dun (Plateau North)

Sen. Manager, James Ebiowou (Delta South)

Sen. Adamu, Muhammad Aliero (Kebbi Central)

Sen. Nwaoboshi, Peter Onyeluka (Delta North)

The Senate:

Observes with satisfaction, the stability and unity of purpose witnessed by the 9th National Assembly under the leadership of Senator Ahmad Lawan since its inauguration on Tuesday, 11th June, 2019;

Notes with much satisfaction the modest achievement of the 9th National Assembly in the discharge of its constitutional responsibility with much diligence and candour as exhibited by the Senate through:

- The realignment of the Budget Calendar to January-December budget circle through the timely passage of the 2020 Appropriation Bill on Thursday, 5th December, 2019;
- The timely passage of the Finance Bill 2019 to drive the Fiscal Reforms as proposed for the 2020 Financial year;
- The timely passage of the Public Procurement Act (Amendment) Bill, 2019 to reposition the procurement process;
- The timely passage of the Production Sharing Contract Act (Amendment) Bill, 2019 given its potential to impact on the revenue base of the Federal Government; and
- Timely consideration/Screening and confirmation of Ministerial Nominees to ensure immediate commencement and implementation of government policies in line with this administration agenda;

Further impressed by the selfless and patriotic leadership of the 9th National Assembly generally to work for Nigeria and Nigerians in line with its legislative Agenda.

Accordingly resolves to:

- i. Pass a vote of confidence in the leadership of the 9th National Assembly and particularly commend the President of the Senate and urge all Senators to endeavor to sustain the present goodwill of the Senate under the leadership of Senator Ahmad Lawan; and
- ii. Call on Nigerians, the Federal Government under the leadership of President Muhamadu Buhari GCFR to support the 9th National Assembly in its determination to pass legislations that will impact meaningfully on Nigerians and take it to the next level.
- 2. The need to improve Internally Generated Revenue (IGR) of the Federal Government of Nigeria significantly by over N5 trillion annually through non-oil revenue sources available at its disposal.

Sponsor: Sen. Akinyelure, Patrick Ayo (Ondo Central)

Co-sponsors:

Sen. Adetunmbi, Olubunmi Ayodeji (Ekiti North)

Sen. Omo-Agege, Ovie Augustine (Delta Central)

Sen. Goje, Mohammed Danjuma (Gombe Central)

Sen. Manager, James Ebiowou (Delta South)

Sen. Bamidele, Micheal Opeyemi (Ekiti Central)

Sen. Abaribe, Enyinnaya Harcourt (Abia South)

Sen. Odebiyi, Tolulope Akinremi (Ogun West)

Sen. Akpan, Albert Bassey (Akwa-Ibom North East)

Sen. Adeola, Solomon Olamilekan (Lagos West)

Sen. Oloriegbe, Yahaya Ibrahim (Kwara Central)

Sen. Ekwunife, Uche Lilian (Anambra Central)

Sen. Suswam, Gabriel Torwua (Benue North East)

Sen. Dahiru, Aishatu Ahmed (Adamawa Central)

Sen. Nnamani, Chimaroke Ogbonnia (Enugu East)

Sen. Tofowomo, Nicholas Olubukola (Ondo South)

Sen. Urhoghide, M. Aisagbonriodion (Edo South)

Sen. Ekpenyong, C. Stephen (Akwa-Ibom North West)

Sen. Ordia, Akhimienmona Clifford (Edo Central)

Sen. Dimka, Hezekiah Ayuba (Plateau Central)

Sen. Adamu, Abdullahi (Nasarawa West)

Sen. Gobir, Ibrahim Abdullahi (Sokoto East)

Sen. Bwacha, Emmanuel (Taraba South)

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Sen. Boroffice, Robert Ajayi (Ondo North)

Sen. Balogun, Kola Ademola (Oyo South)

Sen. Gaya, Kabiru Ibrahim (Kano South)

Sen. Folarin, Teslim Kolawole (Oyo Central)

Sen. Tinubu, Oluremi Shade (Lagos Central)

Sen. Mustapha, Olalekan Ramoni (Ogun East))

Sen. Kyari, Abubakar Shaib (Borno North)

Sen. Mandiya, Bello (Katsina South)

Sen. Barau, I. Jibrin (Kano North)

Sen. Oko, Rose Okoji (Cross River North)

Sen. Apiafi, Betty Jocelyn (Rivers West)

Sen. Ndume, Mohammed Ali (Borno South)

Sen. Amosun, Ibikunle Oyelaja (Ogun Central)

Sen. Fadahunsi, Francis Adenigba (Osun East)

Sen. Shekarau, Ibrahim (Kano Central)

Sen. Sekibo, George Thompson (Rivers East)

Sen. Gyang, Istifanus Dun (Plateau North)

Sen. Yakubu, Oseni (Kogi Central)

Sen. Ubah, Ifeanyi Patrick (Anambra South)

The Senate:

Notes that the Federal Government has projected revenue of over N2.5 trillion annually from payment of stamp duties from the financial services industry since 2016 and accordingly the CBN had in January, 2016 issued a Circular directing all banks and other financial institutions to charge stamp of N50 duties on lodgment into current accounts with value of N1,000 and above;

Notes further that the CBN Cash-less policy started from 6 pilot states in 2012, and this is expected to double to a minimum of N5 Trillion annually since the policy was extended to 30 other states of the nation on 1st April 2017;

Aware that with immediate effect after the issuance of the said Circular by CBN, all Deposit money banks and other financial institutions had commenced charging N50 per eligible transaction in accordance with the provisions of the Stamp Duties Act 2004 and Federal Government financial regulations 2009 that is, all receipts given by any bank or other financial institutions in acknowledgement of services rendered in respect of electronic transfer and other teller deposit from N1, 000 and above;

Concern that despite the Federal Government action to appoint a Consultant with 'Patent Rights' and vast knowledge of Stamp Duty due to Federal Government of Nigeria as Stamp Duty Recovery Consultant since 12th October, 2017 for recovery of over N20 trillion from Nigeria Inter-Bank Settlement Systems (NIBSS) to the Federation Account in line with Patent Rights of the Recovery Consultants – Messrs School of Banking Honours and International Investment Law and Arbitration LLC now in force, the CBN and NIBSS have technically refused to comply with Presidential directive for realization of this laudable objectives of Federal Government of Nigeria for Recovery of over N20 trillion Revenue into the coffers of Government of the Federation from NIBSS, a subsidiary of CBN.

Worried that since the introduction of CBN Circulars to all money deposit banks in 2016 for collection of N50 Stamp Duties, Cashless transactions ranging to billion monthly has been witnessed, and N50 deducted by banks from customers bank account, but accountability of this Stamp Duty collection by banks has not been transparent and no report by CBN or its subsidiary (NIBSS) to the Nigerian Public to know the actual revenue generated through Stamp Duties collected and transferred to Federation account, hence, the 9th Senate should be abreast with these facts henceforth in order to work for Nigerians and make a difference in line with the legislative agenda of the 9th National Assembly;

Encouraged that the House of Representatives (legislature) in May 2019, and National Economic Council (Executive) earlier this year have waded into the Stamp Duties matter, and among other resolutions, recommended all Agencies to support the Agent/Consultant in delivery of Federal Government recovery mandate on the over N20 Trillion Stamp Duty (based on NIBSS invitation of Agent/Consultant, and its ratification by Presidential Order), and to vanguard collections into Federation Account via Stamp Duties Central Account;

Further encouraged that the Special Presidential Investigation Panel on Recovery of Public Property (SPIP) and Revenue Mobilization Allocation & Fiscal Allocation (RMAFC) have both adopted the combined resolutions of House of Representatives and National Economic Council, and signed a contract in June 2019 to lead the Agent/Consultant under a Joint Task Force name for the Federal Government ordered recovery task;

Now Worried that while waiting for "roll-out" of Joint Task Force on the contract to recover the unprecedented revenue, CBN released a report captured by Vanguard newspaper of 19th August 2019 that its borrowings to banks will hit N23 Trillion by the end of this year, hence the Senate must consider whether the target N20 Trillion fund is being recycled into private banks (with impunity) when Federal Government had directed its recovery;

Further notes that proper accountability and prudent financial management of Stamp Duty revenue would result in additional N5 trillion annually generated revenue and this will:

- Impact greatly on many Nigerian Youth through massive job creation of over 500,000 annually by the Federal Government;
- Impact greatly on many families and general public directly and indirectly to reduce poverty to the barest minimum;
- Stem the gale of retrenchment ravaging the various sectors of the Nigerian Economy and finally enhance the meeting of deliverables on the next level Agenda of the present Administration of President Muhammadu Buhari (GCON); and

Finally notes that most developed Nations of the world like United Kingdom, Europe, USA, etc depend largely on their Taxation, Customs Duties and Levies as sources of revenue generated through effective and efficient monitored modes of collection. Therefore, our Nation, Nigeria should not be an exception.

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has empowered all 36 State Attorneys-General and Commissioners for Justice to shut-down any banking operation nationwide for "summary recovery" of Stamp Duty revenue accruing to them by a further provision of Section 163 of the same Constitution, and we should not fail in our collective role as Senators of Federal Republic of Nigeria to stem the looming crisis for our various constituencies and the Nation in general.

Accordingly resolves to:

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- i. Mandate the Committee on Finance to investigate this issue of over \$\frac{\text{\text{\text{W}}}20}{20}\$ trillion unremitted Stamp Duties revenue due to the Federal Government of Nigeria from banks and other Financial Institutions through (NIBSS) a subsidiary of CBN for 2013 2016 and financial accountability of Stamp Duty collections from 2016 when the CBN officially directed all banks to collect on behalf of the Federal Government to date;
- ii. Mandate the Committee to investigate the circumstances surrounding non-compliance with the directives of Mr. President of Federal Republic of Nigeria by Central Bank of Nigeria and NIBSS and its failure to cooperate with the Consultant appointed by Federal Government of Nigeria for not opening its books and records for compliance audit by the appointed Consultant to ascertain the actual recovery due to the Federal Government up till now and report back to the Senate within 3 weeks; and
- iii. Direct the CBN Governor to make available to the Senate, statement of Stamp Duty Central Account where the credit balance of closed NIPOST Stamp Duty account is deemed to have been transferred in compliance with Presidential directives and all subsequent Stamp Duties recoveries and collections since 2016 to date that are expected to have been credited before transfers are made to the Federation account as directed by Mr. President on assumption of Office through the Secretary to the Government of the Federation via a letter referenced SGF.45/XII/71 dated 19th October, 2017 addressed to the Governor of CBN, titled "Recovery of Unremitted Stamp Duty from Banks".
- 3. The suitability of Hydroelectric Gravity Dams in redressing the harms of perennial flooding in Nigeria.

Sponsor: Sen. Oduah, Stella Adaeze (Anambra North)

The Senate:

Recalls that Nigeria was hit in 2012 by an unprecedented flood disaster with massive destructions on properties and infrastructures estimated at N2.6 trillion (an equivalent of 20% of our National Budget for the year 2020 lost to flood in 6 weeks);

Worried that 7 years after, flooding in Nigeria has persistently increased in significant proportions and has become a serious threat to our national economy (over N14 trillion washed away by flood from 2012 to 2019);

Disturbed that a Uk-based Verisk Maplecroft researchers disclosed to Thomas Reuters Foundation in November 2018 that the impact of a warming planet on the "extreme risk" low-income cities with poor public infrastructure may not abate in the next 30 years;

Informed that it was the 1931 China Floods (one of the most disastrous flooding in recent history) that challenged the leadership of China to midwife the "Three Gorges Dam" flood control project: a 22,500 MW capacity hydroelectric gravity dam which generated 98.8 Tetra Watt-hours in 2014 and fully recovered the project cost of 180 billion Yuan (US\$22.5 billion) within its first year of operation;

Conscious that it was the strong voice of the parliament that effectively catalyzed the actualization of the "Three Gorges Dam" which was abandoned some decades hitherto (1,767 delegates of the National People's Congress voted in favor of the dam in 1992 while 177 voted against, 664 abstained, and 25 members did not vote);

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Aware that the Dasin Hausa Dam planned in 1978 (before Cameroon constructed the Lagdo Dam in 1982) can effectively serve as a buffer to control flooding in Adamawa, Taraba, Benue, Kogi and up to Anambra, Delta and Bayelsa States;

Understands that earth dams and canalization could also be constructed in Lagos, Rivers, Ondo, Ogun, Anambra, Delta States and other flood-prone areas (in addition to the Dasin Hausa plus other existing dams) to roundly redress the harms of flooding in Nigeria;

Concerned that hydroelectric gravity dams would not only stop flooding in Nigeria, but also hold the keys for irrigation of farms, generation of electricity to resurrect our industries, and supply of fresh water to homes and factories; and

Convinced that, like the "Three Gorges Dam" model in discipline and commitment, the full project cost recovery shall be within a maximum of 10 years after full operation.

Accordingly resolves to:

- i. Mandate the Joint Committees on National Planning, Water Resources, Power, Agriculture and Rural Development, Environment and Legislative Compliance to convene a Roundtable Stakeholders Meeting within 60 days on the Dasin Hausa Dam project at Adamawa, canalization in Lagos, Rivers, Bayelsa, Delta, Anambra, Ondo and other flood-prone areas including the construction of earth dams with a view to advising the Federal Government on:-
 - The utilization of ecological and natural disaster funds for the pivotal project;
 - Project proposals and surveys;
 - Economic projections and funding;
 - Design works;
 - Impact assessments and abatements;
 - Necessary consultations and collaborations;
 - The Implementation plan with time frame; and
- ii. Urge the Federal Government in conjunction with development banks to establish a Hydroelectric Gravity Dams Fund for construction of the Dasin Hausa Dam at Adamawa, canalization in Lagos, Rivers, Bayelsa, Delta, Anambra, Ondo and other flood-prone areas including the construction of earth dams for purposes of flood control, electricity generation, irrigation.

COMMITTEE MEETINGS

No.	Committee	Date	Time	Venue
1.	Power	Monday, 9 th December, 2019 (Round Table Discussion)	10.00am	NAF Conference Centre & Suite, Abuja.
2.	Lands, Housing and Urban Development	Tuesday, 10 th December, 2019 (Interactive Meeting)	2.00pm	Committee Room 204 Senate New Building
3.	Sustainable Development Goals (SDGs)	Tuesday, 10th December, 2019	2.00pm	Committee Room 324 Senate New Building
3.	Ethics, Privileges and Public Petitions	Tue. 10 th - Wed. 11 th December, 2019	2.00pm	Committee Room 120 Senate New Building
4.	Tertiary Education & TETFUND	Wednesday, 11 th December, 2019 (Public Hearing)	11.00am	Conference Room 231 Senate New Building

5.	Privatization	Wednesday, 11th December, 2019	2.00pm	Committee Room 211 Senate New Building
6. 	Agriculture and Rural Development	Thursday, 12 th December, 2019 (Round Table Discussion) Tuesday, 10 th December, 2019	10.00am	NAF Conference Centre Abuja. 257
7.	Ethics, Privileges and Public Petitions	Wednesday, 18th December, 2019	2.00pm	Committee Room 120 Senate New Building

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