



# THE SENATE

## FEDERAL REPUBLIC OF NIGERIA

### VOTES AND PROCEEDINGS

Tuesday, 3rd July, 2018

1. The Senate met at 10:53 a.m. The Senate President read Prayers.

2. **Closed Session:**

Closed Session — 10:57 a.m.

Open Session — 11:47 a.m.

The Senate President reported that the Senate in a Closed Session deliberated on topical national issues and the workings of the National Assembly in general.

3. **Votes and Proceedings:**

The Senate examined the Votes and Proceedings (2) of Thursday, 7th June, 2018.

*Question was put and the Votes and Proceedings were approved.*

4. **Messages from Mr. President:**

The Senate President announced that he had received two letters from Mr. President, Commander-in-Chief of the Armed Forces of the Federation, which he read as follows:

(a) **2018 Federal Capital Territory Statutory Budget:**



**PRESIDENT,  
FEDERAL REPUBLIC OF NIGERIA**

19<sup>th</sup> June, 2018

*Distinguished Senator Abubakar Bukola Saraki  
President of the Senate,  
Senate Chambers,  
National Assembly Complex,  
Three Arms Zone,  
Abuja.*

*Dear Distinguished Senate President,*

**2018 STATUTORY BUDGET PROPOSAL FOR  
FEDERAL CAPITAL TERRITORY (F.C.T), ABUJA**

*Pursuant to Sections 121 and 299 of the 1999 Constitution of the Federal Republic of Nigeria (as amended), I forward herewith the 2018 Budget Proposal of the Federal Capital Territory Administration, for the kind consideration and passage by the Distinguished Senate.*

*While looking forward for the expeditious consideration of this submission, please accept, Distinguished Senate President, the assurances of my highest consideration.*

*Yours Sincerely,*  
*(Signed)*  
**Muhammadu Buhari**

**(b) Confirmation of Appointment:**



**PRESIDENT,  
FEDERAL REPUBLIC OF NIGERIA**

8<sup>th</sup> June, 2018

*Distinguished Senator Abubakar Bukola Saraki  
President of the Senate,  
Senate Chambers,  
National Assembly Complex,  
Three Arms Zone,  
Abuja.*

*Dear Distinguished Senate President,*

**CONFIRMATION OF APPOINTMENT**

*In accordance with the provisions of Section 8(1) (2) of the Central Bank of Nigeria (CBN) (Establishment) Act 2007, I have the pleasure to present Mr. Folashodun Adebisi Shonubi for confirmation as Deputy Governor of the Central Bank of Nigeria. Find attached a copy of his Curriculum Vitae.*

*While looking forward for your usual expeditious consideration, please accept, Mr. Senate President, the assurances of my highest regards.*

*Yours Sincerely,*  
*(Signed)*  
**Muhammadu Buhari**

**5. Announcement:**

***Acknowledgment:***

The Senate President acknowledged the presence of the following who were at the gallery to observe Senate Proceedings:

(i) Staff and Students of Army Children School, Mambilla Barracks, Abuja; and

(ii) Staff and Students of Kingdom Heritage Model Schools, Airport Road, Abuja.

## 6. Remarks by the Senate President:



**President of the Senate  
Federal Republic of Nigeria**

**WELCOME BACK SPEECH BY THE PRESIDENT OF THE SENATE OF THE FEDERAL  
REPUBLIC OF NIGERIA, HIS EXCELLENCY (DR.) ABUBAKAR BUKOLA SARAOKI, CON,  
TO SENATORS OF THE 8TH SENATE ON TUESDAY, JULY 3, 2018.**

**PROTOCOL.**

1. *Distinguished colleagues, I welcome you all back to the Senate Chambers after the short recess. I trust that the break has afforded each and every one of us the opportunity to cast our minds back over the last three years, to take stock and assess our performance thus far, and to better plot the way forward as we embark on the last lap of the 8th Senate.*
2. *As you all know, this Senate clocked its third anniversary while we were on break; and, given the sombre mood of the nation, there was no great celebration. Nonetheless, we had occasion to get an overview of the considerable achievements of this Senate since its inauguration on June 9, 2015. Indeed, we have come a long way, and have set a new bar in the legislative history of this country. We have passed 213 Bills in the period under review and cleared 138 Petitions surpassing in three years the records of the entire four year terms of every previous Senate. This is no mean feat. As we hit the home run, therefore, it is important we do not pack-pedal or slow down; we must intensify efforts towards doing all that we are sworn to do for the electorate that voted for us as their representatives.*
3. *Distinguished colleagues, you will agree with me when I say that the 8th Senate's achievements would not have been possible without the support of Nigerians. They gave us the mandate and they trusted us to deliver; the people's confidence in us has been a boon to all our endeavours in this hallowed chamber, and has put a spring in our steps with regard to all legislative activities.*
4. *It was in the life of this Senate that we finally 'split the atom' of the once intractable Petroleum Industry Bill (PIB), after almost two decades in the legislative wilderness. We split the Bill into four manageable parts; and, not only have we passed the first of those, the Petroleum Industry Governance Bill (PIGB), we have started work on the remaining three - the Administrative, Fiscal and Host Communities components of the Bill and have already taken them up to Public Hearing stage. The clock is ticking and we must ensure that we conclude work on the remaining PIB Bills as soon as possible. Nigerians deserve no less.*
5. *Our many interventions over the last three years, have shown that we are a Senate that is responsive to the needs of the people. This is observable in the constitutional amendment Bills that we have passed. Notable among these is the Not Too Young To Run Bill, which received Presidential assent on May 31, 2018, to wild jubilation around the country, due to the momentous generational shift it is expected to trigger in national leadership, in paving the way for the greater participation of youths in governance. A youth-oriented focus has similarly informed our engagement with relevant organisations on youth development and empowerment, in order to create jobs that will usefully occupy our teeming youths. We should*

*be rightly proud of the milestones we have reached in this regard, because as we all know, youth inclusiveness is key to sustainable democratic governance.*

6. *As a people-oriented Senate, we have made major interventions on the drug abuse epidemic afflicting our communities, especially the youth demographic. In so doing, we have helped spark a national debate about drug abuse that is now the subject of major media attention. Additionally, we have drafted two Bills to tackle the problem, namely the Drug Control Bill and the Mental Health Bill. It is now incumbent on us to introduce these Bills and for the legislative process on the two to begin without delay, following their review by the relevant Civil Society Organisations and other stakeholders.*
7. *Among our most transformative achievements, my distinguished colleagues, is the step we have taken to make healthcare a right of Nigerians, and to put it within the reach of our entire population of 180 million people. This we have done through the setting aside of 1% of the Consolidated Revenue Fund (CRF) to establish the Basic Healthcare Fund in the just concluded 2018 Budget. This is grounded in our belief that all Nigerians, no matter their economic status, deserve access to qualitative and affordable healthcare, to make for a stronger Nigeria with healthy and vibrant citizens who will, in turn, drive the country's growth and development.*
8. *Distinguished colleagues, the foregoing represents something of a recap of the journey so far, and also, in a sense, maps out the challenges ahead of us, which we must face head on. We are resuming plenary today under a pall of national anxiety and apprehension over the state of insecurity in the country. We have been alarmed at so many senseless killings of Nigerians, with the high number of casualties in Plateau being among the most egregious of late. In the wake of the atrocity, I led a Senate delegation to pay a condolence visit to the Governor of Plateau State, and to commiserate with the people of the State. As always, our sympathies are with those who have lost loved ones in these acts of barbarity, and we reaffirm our commitment to ensuring peace and security in our country.*
9. *As you all know, we held a Security Summit some months back, specifically to address the rising insecurity and to work out strategies in collaboration with security agencies on safeguarding Nigerian lives. Furthermore, we set up the Ad hoc Committee on the Review of Security Infrastructure in Nigeria, chaired by Senate Leader, Ahmed Lawan; and we must now take steps to consider the Report of that committee and take forward the recommendations therein as may be appropriate. Events have shown that we were right to take these steps in response to the security challenges facing the nation at this time.*
10. *Let me reassure Nigerians that we are as concerned as they are in the face of this challenge; and we continue to hold government accountable, in order to see to improvement in this area. In addition to the Security Summit earlier mentioned, we held briefings with Security Chiefs in a bid to better understand the problems; and have urged them to table their requests for more funds, so that the legislature can work on that aspect as well, to better equip the security forces to protect lives and property. Through our oversight functions, we can ensure the proper utilisation of such funds and see to it that we have full accountability in the management of the current security crisis.*
11. *I must say, once again, that the responsibility for ensuring security rests with each and every one of us. Issues of criminality are involved in these heinous acts, and the vigilance of community leaders and the average citizen is crucial, to assist the security agencies do their job. For us as the Senate, it does seem that these issues are also an indication that it is time to revisit the issue of State Police; and to devise a framework for the mopping up of the 350 million pieces of light weapons estimated to be in circulation within our borders - an alarming ratio of three weapons to one person.*

12. *Meanwhile, let me use this opportunity to call for calm on all sides. We have called many times for unity and tolerance, and we must remind ourselves of the imperative of peace at this difficult time in our nation. Moderation is needed in our speech and in our actions as responsible citizens, even in what may be deemed as provocative situations. We must therefore, all of us, be careful of speech that has the potential to heat up the polity and heighten tensions. We implore the media also to exercise great responsibility in their reporting; Fake News can lead to dire consequences that we can ill afford. Nigeria is the only country we have.*
13. *Distinguished colleagues, it is clear that internal tensions are also a reflection of the economic condition of the citizenry. We will therefore be calling on all stakeholders to put Economic Bills on the fast lane in order that we may conclude them, so that we can open the door to greater opportunities for our people. Growth and development can only serve to deepen our democracy. To this end, I call on Committees that have not reported on their various mandates to quickly do so, so that we can conclude work on outstanding Bills intended to create economic prosperity for Nigerians.*
14. *Happily, the 2018 Budget has been signed by the President. We call on the Executive to expedite the release of funds for Budget implementation, so that our people can begin to see the positive impact in their lives without delay. The work is not done. We as the Senate must continue to exercise our oversight functions to ensure successful implementation and value for money. Naturally, we continue to work towards reforming the budgetary process. Clearly, it is necessary for the Executive and the Legislature to work towards a more robust engagement on the need for a better budget environment and process, going forward.*
15. *In closing, my distinguished colleagues, let us maintain the standard that we have set for this historic 8th Senate. The remaining work on the Constitutional Review process, pending concurrence issues and - unconcluded Bills especially the three PIB components outstanding as well as the earmarked economic Bills - all these demand our urgent attention.*
16. *As we inch closer to the 2019 electioneering period, I urge us not to lose focus. The divided attention of the legislature is not in the interest of the country. We must not be distracted. It is incumbent on us, therefore, to not allow politicking get in the way of our first duty to the Nigerian people, as Senators of the Federal Republic.*
17. *On this note, I charge us all to fasten our seatbelts and power on with the work we have been tasked to do. Posterity is watching, and history will vindicate us if we do the job with diligence and in truth. Thank you.*

*(Signed)*

**PRESIDENT OF THE SENATE**

**7. Matter of Urgent Public Importance:**

Rising on Rules 42 and 52, Senator Barnabas A. I. Gemade (*Benue North-East*) drew the attention of the Senate to the demonstration at National Assembly gate over the National Assembly Members' Constituency Projects in the 2018 Appropriation Act. He sought and obtained the leave of the Senate to present the matter forthwith:

The Senate;

*observes* the presence of sponsored demonstrators at the gate of National Assembly over the National Assembly Members' Constituency Projects in the 2018 Appropriation Act;

*further observes* that the demonstrators and public in general are ill-informed about the Constituency Projects;

*recalls* that the Constituency Projects brought an end to the rancour between National Assembly and the Executive over budget and introduced sense of belonging to all Stakeholders because of its even distribution;

*informed* that the Constituency Projects constitute only 0.4 percent of the annual national budget;

*further informed* that ₦100 billion proposed in the 2018 national budget for Constituency Projects is inadequate for the entire Members of the National Assembly;

*notes* that Ministers and Directors of Ministries, Departments and Agencies (MDAs) insert projects in the budget while the Lawmakers who represent the people had nothing to show for their representation in the Assembly until the introduction of the Constituency Projects; and

*aware* that Constituency Projects do not transform to money in the pockets of Legislators.

*Accordingly resolves to:*

continue with the well thought out Constituency Projects of National Assembly in the various Constituencies in Nigeria.

*Debate:*

***Proposed Resolution:***

*Question:* That the Senate do continue with the well thought out Constituency Projects of National Assembly in the various Constituencies in Nigeria — *Agreed to.*

*Resolved:*

That the Senate do continue with the well thought out Constituency Projects of National Assembly in the various Constituencies in Nigeria (*S/Res/001/04/18*).

**8. Matter of Urgent Public Importance:**

Rising on Rules 42 and 52, Senator Jonah D. Jang (*Plateau North*) drew the attention of the Senate to the urgent need to initiate a stronger security action plan for the protection of endangered communities of Plateau North and Central Senatorial Districts of Plateau State. He sought and obtained the leave of the Senate to present the matter forthwith:

The Senate;

*notes* that the Security challenges confronting our country with reference to some communities in the Plateau North and Central Senatorial Districts have become intractable;

*also note* that communities in Barkin Ladi, Riyom, Jos South, Bassa, Bokkos, and Mangu Local Government Areas have been under persistent violent terror attacks from herdsmen which have led to the murder and displacement of many people;

*worried* that the recent attacks which took place between Friday, 22nd - Tuesday, 27th June, 2018 in Barkin Ladi, Riyom, Jos South, Bokkos and Mangu Local Government Areas have led to the death of about 250 persons and so many others injured now receiving treatment in different hospitals in the State;

*notes* that the recent attacks in Barkin Ladi, Riyom and Jos South happened in the following villages:

| LGA         | DISTRICT | VILLAGE                       | NO KILLED  |
|-------------|----------|-------------------------------|------------|
| Barkin Ladi | GASHISH  | Exlands Gindi Akwati          | 40         |
|             | "        | Kakuruk                       | 06         |
|             | "        | Kuzen                         | 05         |
|             | "        | Ruku                          | 34         |
|             | "        | Ngnar                         | 80         |
|             | HEIPANG  | Chit                          | 02         |
|             | FORON    | Dogo Nahawa                   | 02         |
|             | ROPP     | Dorowa                        | 12         |
|             | "        | Gana Ropp                     | 34         |
|             | "        | Gwoll                         | 04         |
|             | "        | Rakwok                        | 02         |
|             | "        | Razat                         | 02         |
|             | "        | Kwang Jot (B/Ladi Gen. Hospt) | 01         |
| Riyom       | BACHI    | Shonong                       | 08         |
|             | RIYOM    | Kwi                           | 01         |
| Jos South   | KURU     |                               | 01         |
|             | GYEL     |                               | 01         |
|             | VWANG    | VET                           | 01         |
|             | ZAWANG   | Anguldi                       | 03         |
|             |          | <b>Total</b>                  | <b>238</b> |

*notes* that in Mangu Halle of Mangu Local Government Area, 90 people were killed;

*also notes* that in Gawarza of Bokkos Local Government Area, 7 people were killed;

*further notes* that the attacks have led to a massive displacement of people in the affected communities who now, live in Internally Displaced Camps at Jos South, Riyom and Barkin Ladi Local Government Areas;

*worried* that about 50 communities in Ropp, Gashish, Bachi and Riyom Districts have been forcefully taken over by the Terrorist Herdsmen;

*also worried* that about 26 Irigwe Villages have been completely sacked and destroyed in Bassa Local Government Area by the same Herdsmen; and

*concerned* that since the primary purpose of government is the security and well being of the people as provided for under section 14 of the Constitution of the Federal Republic of Nigeria, 1999 as amended; the continuous attacks, killings and displacements should be addressed decisively.

*Accordingly resolves to:*

- (i) condemn the terror attacks, mass killings, displacement of the people and occupation of their ancestral homes and farmlands;
- (ii) urge the Executive Arm of Government to overhaul the security architecture of the country and emplace a better security Action Plan that will decisively tackle violent terror attacks, threatening the continuous existence of communities in the North Central Geo- Political Zone and indeed Nigeria;
- (iii) urge the Executive Arm of Government to undertake the immediate rehabilitation of displaced persons and the reconstruction of victims communities in Plateau North and Central Senatorial Districts to enable them return to their ancestral homes and farmlands;and
- (iv) urge the National Emergency Management Agency (NEMA) to provide immediate relief and building materials to assist in the reconstruction and resettlement of affected communities.

**Extension of Time:**

*Motion made:* That the Senate do sit this day beyond the time appointed for the termination of the Sitting of the Senate (Rule 13) (*Senate Leader*).

*Question put and agreed to.*

*Debate:*

**Proposed Resolution (i):**

*Question:* That the Senate do condemn the terror attacks, mass killings, displacement of the people and occupation of their ancestral homes and farmlands — *Agreed to.*

**Proposed Resolution (ii):**

*Question:* That the Senate do urge the Executive Arm of Government to overhaul the security architecture of the country and emplace a better security Action Plan that will decisively tackle violent terror attacks, threatening the continuous existence of communities in the North Central Geo-Political Zone and indeed Nigeria — *Agreed to.*

**Proposed Resolution (iii):**

*Question:* That the Senate do urge the Executive Arm of Government to undertake the immediate rehabilitation of displaced persons and the reconstruction of victims communities in Plateau North and Central Senatorial Districts to enable them return to their ancestral homes and farmlands — *Agreed to.*

**Proposed Resolution (iv):**

*Question:* That the Senate do urge the National Emergency Management Agency (NEMA) to provide immediate relief and building materials to assist in the reconstruction and resettlement of affected communities — *Agreed to.*

**Additional Proposed Resolutions:**

*Insert Additional Proposed Resolutions as follows:*

- (i) That the Senate do urge the Executive Arm of Government to investigate, apprehend and prosecute all supporters and perpetrators of these inhuman killings no matter how highly placed they may be (*Senator Muhammad A. Aliero — Kebbi Central*).

*Question that the amendment be made, put and agreed to.*

- (ii) "That the Senate do mandate the following Bills to be presented for consideration within two (2) weeks:
- a. Peace and Reconciliation Bill, 2018;
  - b. Police Reform Bill, 2018; and
  - c. Amendment to the Constitution for the creation of the State/Community Police.  
(*Senator Solomon O. Adeola — Lagos West*).

*Question that the amendment be made, put and agreed to.*

*Resolved:*

That the Senate do:

- (i) condemn the terror attacks, mass killings, displacement of the people and occupation of their ancestral homes and farmlands;
- (ii) urge the Executive Arm of Government to overhaul the security architecture of the country and emplace a better security Action Plan that will decisively tackle violent terror attacks, threatening the continuous existence of communities in the North Central Geo- Political Zone and indeed Nigeria;
- (iii) urge the Executive Arm of Government to undertake the immediate rehabilitation of displaced persons and the reconstruction of victims communities in Plateau North and Central Senatorial Districts to enable them return to their ancestral homes and farmlands;
- (iv) urge the National Emergency Management Agency (NEMA) to provide immediate relief and building materials to assist in the reconstruction and resettlement of affected communities;
- (v) urge the Executive Arm of Government to investigate, apprehend and prosecute all supporters and perpetrators of these inhuman killings no matter how highly placed they may be; and
- (vi) mandate the following Bills to be presented for consideration within two (2) weeks:
  - a. Peace and Reconciliation Bill, 2018;
  - b. Police Reform Bill, 2018; and
  - c. Amendment to the Constitution for the creation of the State/Community Police  
(*S/Res/002/04/18*).

**9. Presentation of Bills:**

- (i) Chartered Institute of Commodity Brokers (Establishment, etc.) Bill, 2018 (HB. 528) — *Read the First Time*.
- (ii) Chartered Institute of Training and Development (Establishment, etc.) Bill, 2018 (HB. 401) — *Read the First Time*.
- (iii) Small and Medium Scale Development Agency Act 2003 (Repeal & Re-enactment) Bill, 2018 (HB. 803) — *Read the First Time*.

**10. Committee on Information and National Orientation:**

*Report on the Agency for National Ethics and Values (Establishment, etc.) Bill, 2018 (HB. 519):*

*Consideration of Report deferred to another Legislative Day.*

**11. Report of the Auditor General for the Federation:**

*Motion made:* That the Senate do receive the Report of the Auditor General for the Federation on the Accounts of the Federation of Nigeria for the year ended 31st December, 2016 (*Senate Leader*).

*Question put and agreed to.*

*Report Laid.*

*Report accordingly referred to the Public Accounts Committee.*

**12. Executive Communication:****Confirmation of Nomination:**

*Motion made:* That the Senate do consider the Request of Mr. President, Commander-in-Chief of the Armed Forces of the Federation on the Confirmation of the Nomination of the following persons for Appointment as Chairman and Members of the Police Service Commission (PSC):

| S/N   | Name                                            | Position               | Zone          |
|-------|-------------------------------------------------|------------------------|---------------|
| (i)   | Musiliu Adeola Kunbi Smith CFR, M.Sc, FNIM, fwc | Chairman               | South West    |
| (ii)  | Justice Clara Bata Ogunbiyi, (FNICArb) (rtd)    | Full time Commissioner | North East    |
| (iii) | LawaI Bawa (AIG) Rtd, CON, mni                  | Full time Commissioner | North West    |
| (iv)  | Muhammad H. Najatu                              | Member                 | North West    |
| (v)   | Braimoh Adogame Austin                          | Member                 | South South   |
| (vi)  | Barr. Rommy Mom                                 | Member                 | North Central |
| (vii) | Dr. Nkemka Oshimiri Jombo-Ofo                   | Member                 | South East    |

(*Senate Leader*).

*Question put and agreed to.*

*Request accordingly referred to the Committee on Police Affairs to report within one (1) week.*

**13. Nigerian Institute of Mining and Geoscience, Jos, Bill, 2018 (HB. 770) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

**14. National Broadcasting Commission Act (Amendment) Bill, 2018 (HB. 168) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

**15. Nigerian Film Commission Bill, 2018 (HB. 584) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

**16. Extradition Act (Amendment) Bill, 2018 (HB. 1187) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

**17. National Environmental Standards and Regulations Enforcement Agency (Establishment, etc.) Bill, 2018 (HBs. 951, 992 & 1043) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

**18. Maritime Security Operations Coordinating Board Act (Amendment) Bill, 2018 (HB.1056) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

19. **Nigerian Maritime Administration and Safety Agency Act (Amendment) Bill, 2018 (HBs. 1131 & 1178) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

20. **Revenue Mobilization, Allocation and Fiscal Commission Act (Amendment) Bill, 2018 (HB. 542) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

21. **National Institute of Credit Administration (Establishment, etc.) Bill, 2018 (HB. 425) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

22. **Coastal and Inland Shipping (Cabotage) Act (Amendment) Bill, 2018 (HB.529) - Concurrence:**

*Consideration of Bill deferred to another Legislative Day.*

23. **Adjournment:**

And it being 3:27 p.m. the Senate President adjourned the Senate till Wednesday, 4th July, 2018 at 10:00 a.m.

*Adjourned accordingly at 3:27 p.m.*

**Abubakar Olubukola Saraki, CON**  
*President,*  
*Senate of the Federal Republic of Nigeria.*

