



# HOUSE OF REPRESENTATIVES FEDERAL REPUBLIC OF NIGERIA

## ORDER PAPER

Thursday, 20 July, 2017

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1. Prayers
  2. Approval of the Votes and Proceedings
  3. Oaths
  4. Message from the President of the Federal Republic of Nigeria (*if any*)
  5. Message from the Senate of the Federal Republic of Nigeria (*if any*)
  6. Other Announcements (*if any*)
  7. Petitions (*if any*)
  8. Matter(s) of Urgent Public Importance
  9. Personal Explanation
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### PRESENTATION OF BILLS

1. National Housing Fund (Repeal and Re-enactment) Bill, 2017 (HB. 1077) (*Hon. Ahmad Babba Kaita and 16 Others*) — *First Reading*.
  2. Federal University, Ubulu-Uku (Establishment) Bill, 2017 (HB. 1078) (*Hon. Joan O. Mrakpor*) — *First Reading*.
  3. Niger Delta Institute of Technology and Skills Acquisition (Establishment) Bill, 2017 (HB. 1079) (*Hon. Goodluck Opiah*) — *First Reading*.
  4. Nigerian Security Systems Surveillance Regulatory Commission (Establishment) Bill, 2017 (HB. 1080) (*Hon. Chike John Okafor*) — *First Reading*.
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### PRESENTATION OF REPORTS

1. *Ad-hoc* Committee on the Review of the 1999 Constitution:  
Hon. Sulaimon Lasun Yussuff:  
“That the House do receive the Report of the Special *Ad-hoc* Committee on the Review of the 1999 Constitution on a Bill for an Act to Alter the Provisions of the Constitution of the Federal Republic of Nigeria, 1999 (as amended)”.

2. **Committee on Healthcare Services:**  
**Hon. Chike John Okafor:**  
“That the House do receive the Report of the Committee on Healthcare Services on Investigation of the Activities of the Medical and Dental Council of Nigeria with regard to Licensing of fresh Graduated Medical Practitioners Preparatory to the National Youth Service (HR. 167/2015)” (Referred: 3/11/2015).
  3. **Committee on Healthcare Services:**  
**Hon. Chike John Okafor:**  
“That the House do receive the Report of the Committee on Healthcare Services on the Call for Provision of Enough Manpower and Healthcare Facilities in the Federal Capital Territory, Abuja (HR. 158/2015)” (Referred: 28/10/2015).
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## ORDERS OF THE DAY

### BILLS

1. A Bill for an Act to Make Provision for Freedom from Hunger and the Right to Adequate Food of Acceptable Quality; the Right of Every Child to Basic Nutrition and for Connected Purposes (HB. 825) (Senate) (Leader) (Adjourned Debate: 9/11/2016) — *Second Reading*.
2. A Bill for an Act to Repeal the Nigerian Inland Waterways Authority Act, Cap. N47, Laws of the Federation of Nigeria, 2004 and Re-enact the Nigerian Inland Waterways Authority Act to Provide for the Management and Development of Nigerian Inland Waterways and to Promote Private Sector Participation in the Development of Inland Waterways in Nigeria and for Related Matters (HB.1034) (Senate) (Leader) — *Second Reading*.
3. A Bill for an Act to Establish the Nigerian Ports and Harbour Authority to Provide for the Ownership, Management and Development of Ports and Harbour and Repeal the Nigerian Ports Authority Act, Cap. P126, LFN, 2004 and for Related Matters (HB.1031) (Senate) (Leader) — *Second Reading*.
4. A Bill for an Act to Provide for the Establishment of the National Poverty Eradication Commission and for Matters Connected Therewith (HB. 965) (Senate) (Leader) — *Second Reading*.
5. A Bill for an Act to Establish the National Sports Commission to be charged with the Responsibility of Administering, Encouraging and Developing Sports and Games throughout Nigeria and for Matters Incidental Thereto (HB. 1051) (Senate) (Leader) — *Second Reading*.
6. A Bill for an Act to Establish the Nigerian Independent Warehouse Regulatory Agency and for Related Matters (HB. 1052) (Senate) (Leader) — *Second Reading*.
7. A Bill for an Act to Repeal the Nigeria Football Association Act, Cap. N110, Laws of the Federation of Nigeria, 2004 and Re-enact the Nigeria Football Federation and for Matters Connected Thereto (HB. 1076) (Senate) (Leader) — *Second Reading*.
8. A Bill for an Act to Amend the National Lottery Act, 2005 to make Consequential Provisions for Effective Operation of Lottery in Nigeria; and for Other Related Matters (HB. 478) (Hon. E. Y. Orker-Jev) — *Second Reading*.
9. A Bill for an Act to Repeal the Federal Mortgage Bank of Nigeria Act, Cap. F16, Laws of the Federation of Nigeria, 2004 to make Comprehensive Provisions for the Re-Establishment of the Federal Mortgage Bank of Nigeria and its Board of Directors and for Related Matters (HB. 911) (Hon. Abdullahi Umar Faruk) — *Second Reading*.

10. A Bill for an Act to Establish a Federal University of Education, Nsugbe to Provide Training and Teaching Instructions in every aspect of Education and such other Fields of Applied Learning relevant to the Needs of the Development of Education in Nigeria, Matters of Administration and Discipline of Students and for Related Matters (HB. 1067) (*Hon. Tony Nwoye*) — *Second Reading*.
  11. A Bill for an Act to Regulate International Trips for Medical Treatment by Public Officers to Strengthen Health Institutions for Efficient Service Delivery and for Related Matters (HB. 1007) (*Hon. Sergius Oseasochie Ogun*) — *Second Reading*.
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### MOTIONS

12. **Need to Repair the Collapsed Bridges Along Jebba-Mokwa Highway and Mokwa-Makera Road in Mokwa Local Government Area of Niger State:**  
**Hon. Ahmed Abu:**

The House:

*Notes* that on Saturday, June 3, 2017, a torrential rainfall led to the collapse of the bridge on Mokwa-Makera Road in Mokwa Local Government Area and on 11 June, 2017, another bridge at Tatabu village along Jebba-Mokwa Road, the major access road for Northerners traveling to South and vice versa, also collapsed;

*Also notes* that the collapse of the bridges has resulted in a halt in economic activities in the area and is inflicting untold hardship on the people;

*Aware* that previous calls on the Federal Government to address the problem of erosion and flooding in the area, were not heeded, else the bridges would not have collapsed;

*Also aware* that Ilorin-Jebba-Mokwa-Birnin-Gwari-Kaduna Expressway is in a very dilapidated state as most parts of the road is ridden with potholes and thus has become a death trap for motorists and other road users;

*Believes* that unless urgent steps are taken to repair the roads and bridges, fatal accidents will remain regular occurrences with attendant security implications and loss of revenue to the State and the country;

*Resolves to:*

- (i) urge the Federal Ministry of Power, Works and Housing to urgently repair the bridges and include the reconsideration of the roads in the 2018 Budget proposal; and
- (ii) mandate the Committee on Works to ensure compliance.

13. **Need to Evaluate the Multi Year Tariff Order (MYTO) System of Electricity Tariff in Nigeria:**  
**Hon Shehu Aliyu Musa:**

The House:

*Notes* that Section 76 of the Electric Power Sector Reform Act (EPSRA) of 2005 provides for the National Electricity Regulatory Commission (NERC) to adopt an appropriate tariff methodology which, among other general tariff principles, shall allow for the recovery of efficient costs, including a reasonable rate of return to the power sector and provide incentives to market operators to improve efficiency and quality of power supply;

*Also notes* that to this effect, in 2008, NERC adopted the Multi Year Tariff Order (MYTO) methodology to regulate electricity tariff and the tariff setting process in consultation with industry stakeholders, labour and consumer groups to provide a correct pricing of electricity, taking into consideration the key principles of cost reflectivity, affordability, incentives for efficient operations and other assumptions such as interest rates, exchange rates, inflation, gas prices and subsidies;

*Concerned* that the new tariff regime which intends to provide for both residential and commercial consumers a new, affordable and acceptable price continues to increase from an average of ₦10 per kwh (RI) in 2008 to an average of ₦24.20 per kwh (RI) in 2017 without significant improvement in power supply;

*Also concerned* by the quantum of public outcry over the continuous increase in the price of a unit of electricity set under this new tariff regime, despite the ₦213 billion Nigerian Electricity Market Stabilization Fund provided by the Federal government as subsidy to the industry operators;

*Further concerned* that even the presently fixed price unit of electricity is said to be underpriced and that plans are underway to gradually increase the tariff to cover full costs;

*Equally concerned* that the new tariff is not in tandem with the economic realities of Nigeria, coupled with the attendant untold hardships being experienced by Nigerians due to the collapse of small and medium scale businesses and industries;

*Resolves to:*

Set up an *Ad-hoc* Committee to interface with the National Electricity Regulatory Commission (NERC) and other stakeholders to critically evaluate the MYTO system and re-assess all its inputs and assumptions in order to come up with a realistic and acceptable tariff regime, and report back in six (6) weeks for further legislative action.

**14. Need to Investigate the Invasion of Ipetu-Ijesa Campus of Osun State University and Assault of Students and Staff by Personnel of the Nigerian Airforce Safety Institute, Ipetu-Ijesa, Osun State:**

**Hon. Oluwole Oke:**

The House:

*Notes* that on Tuesday, 23 May, 2017, personnel of the Nigerian Air Force Safety Institute, Ipetu - Ijesa, Osun State invaded the Ipetu - Ijesa campus of Osun State University and used guns, clubs, knives and other lethal weapons to attack students and staff of the University, leaving numerous persons severely injured and later hospitalized;

*Also notes* that as a result of the fear and apprehension that gripped the University community following the assault, the university had to be closed down for a week and the students were forced to embark on unplanned journeys that subjected them to avoidable hazards and inconveniences;

*Observes* that the action of the personnel of the Air Force is a throwback to the abusive patterns and behaviors of security forces during the bygone military era and amounted to a gross violation of the right to the dignity of the human person enshrined in section 34 of the Constitution of the Federal Republic of Nigeria, 1999;

*Concerned* that if urgent steps are not taken to address these concerns, security personnel could become emboldened to indiscriminate use of force to settle personal scores which will lead to a breakdown of law and civilized behavior that governs the society;

*Resolves to:*

Constitute an *Ad-hoc* Committee to investigate the allegations of assault on students and staff of Ipetu-Ijesa Campus of Osun State University by personnel of the Nigerian Air Force Safety Institute, Ipetu-Ijesa and report back within six (6) weeks for further legislative action.

**15. Need to Ensure Full Compliance with the National Housing Fund Act for Effective Housing Delivery in Nigeria:**

**Hon. Ahmad Babba Kaita:**

The House:

*Notes* that Section 2 of the National Housing Fund Act, Cap. N45, LFN, 2004 provides that the objectives of the Fund shall be:

- (i) facilitate mobilization of funds for the provision of houses for Nigerians at affordable prices,
- (ii) ensure the constant supply of loans to Nigerians for the purpose of building, purchasing and improvement of residential houses,
- (iii) provide incentives for the capital market to invest in property development,
- (iv) encourage the development of specific programs that would ensure effective financing of housing development, in particular low cost housing for low income workers,
- (v) provide proper policy control over the allocation of resources and funds between the housing sector and other sectors of the Nigerian economy, and
- (vi) provide long-term loans to mortgage institutions for on-lending to contributors to the Fund;

*Also notes* that Section 3 of the Act provides that funding of the scheme shall be derived primarily from mandatory contributions by Nigerians, both in the public and private sectors, investments by commercial and merchant banks, insurance companies registered under the Insurance Act and contributions by the Federal Government for long-term housing loans;

*Aware* that Section 5 of the Act provides that “every commercial or merchant bank shall invest 10 percent of its loans and advances in the Fund at an interest rate of 1 percent above the interest rate payable on current account by banks” and “every registered insurance company shall invest a minimum of 20 percent of its non-life funds and 40 percent of its life funds in real property development of which not less than 50 percent shall be paid into the Fund through the Federal Mortgage Bank of Nigeria at an interest rate not exceeding 4 percent”;

*Also aware* that Section 11 of the Act further provides that “the Central Bank of Nigeria (CBN) shall collect from commercial and merchant banks at the end of every year and not later than one month thereafter, the percentage of their contributions to the Fund and shall within two months of making the collection, pay the money to the Federal Mortgage Bank for investment in the Fund”;

*Observes* that no commercial or merchant bank or insurance company in Nigeria has ever invested any money in the National Housing Fund (NHF) since its inception in complete violation of Sections 5 (1) and 11 (1) of the National Housing Fund Act, thereby sabotaging the achievement of the National Housing Policy;

*Further aware* that available figures from the Central Bank of Nigeria (CBN) of loans and advances made by Banks from 2011 to 2015 amounts to ₦51.46 trillion, that at 10% investment of such loans and advances into the National Housing Fund (NHF), about ₦5.146 Trillion should have been invested in the Fund by the Banks over a period of five years;

*Equally aware* that preliminary analysis of total loans and advances by commercial and merchant banks for the financial year ending on December 31, 2016 amounted to ₦15.53 trillion, and at the rate of 10% investment, the Central Bank of Nigeria (CBN) is supposed to have credited the National Housing Fund (NHF) with the sum of ₦1,553,673,116,100.00 by March 31, 2017, pursuant to Section 11 (1) of the National Housing Fund Act;

*Concerned* by data from the National Insurance Commission (NAICOM) showing that the total non-life premiums for the period of 2006 to 2010 was about ₦599.79 billion and the total life premiums collections over the same period was ₦147.55 billion and by Section 5 (2) of the National Housing Fund (NHF) Act, the insurance companies ought to have paid the sum of ₦89.49 billion into the coffers of Federal Mortgage Bank of Nigeria (FMBN) for the National Housing Fund (NHF) for the five-year period;

*Cognizant* of Section 16 of the Constitution of the Federal Republic of Nigeria, 1999 which enjoins the state to direct its policy towards ensuring that suitable and adequate shelter is provided for all citizens;

*Recalls* the promise of the Federal Government to "create an additional middle class of at least 4 million new home owners by 2019 by enacting national mortgage single digit interest rates for purchase of owner occupier houses as well as review of the collateral qualification to make funding for home ownership easier, with a 15 to 30-year mortgage terms which will equally help the banking system to migrate from short to long term perspective of their role in sustaining the economy";

*Conscious* of the fact that the Federal Government could create at least one (1) million new home owners through a national mortgage single digit interest rate for purchase of owner occupier houses at an average rate of ₦6.0 million per unit of house, the funds required to provide a million new home owners per annum is ₦6,000,000,000,000.00 (six trillion Naira) only;

*Resolves to:*

Mandate the Committee on Housing to hold a Public Hearing to enable stakeholders, particularly the Banks, Insurance Companies, the Central Bank of Nigeria (CBN), the National Insurance Commission (NAICOM) and relevant Ministries, Departments and Agencies (MDAs) to establish the reasons for the non-compliance with the National Housing Fund (NHF) Act by Banks and Insurance Companies with a view to ensuring effective delivery of affordable housing for all Nigerians, and report back in eight (8) weeks for further legislative action.

**16. Call for Inclusion of Abia State in the List of Educationally Disadvantaged States and to Establish a Conventional Tertiary Institution in the State:**

**Hon. Solomon Araelu**

**Hon. Prestige Ossy:**

The House:

*Notes* that Adamawa, Bauchi, Bayelsa, Benue, Borno, Cross River, Ebonyi, Gombe, Jigawa, Kaduna, Kano, Katsina, Kebbi, Kwara, Nasarawa, Niger, Plateau, Rivers, Sokoto, Taraba, Yobe and Zamfara States are considered as educationally less developed or disadvantaged as a result of which their indigenes are usually given special consideration for admissions into federal institutions of higher learning;

*Aware* that the yardstick for declaring a State educationally disadvantaged includes the presence or availability of federal institutions in the state as well as the number of students from the state in federal institutions across the country;

*Also aware* that an analysis of federal educational infrastructural developments in the states classified as educationally less developed or disadvantaged shows that Abia State is worse than any of those States, yet it is currently not listed as educationally disadvantaged;

*Also notes* that Michael Okpara University of Agriculture, Umudike, established as a specialized tertiary institution, is the only federal institution in Abia State offering solely agriculture - related courses and also has the entire country as its "catchment area";

*Further aware* that the federal government's guidelines for admissions into institutions of higher learning are based on forty-five percent (45%) merit, thirty-five percent (35%) catchment/locality and twenty percent (20%) educationally disadvantaged status;

*Concerned* that there is no conventional federal institution of higher learning in Abia State as a result of which Abians desirous of studying regular courses like medicine, law, engineering, etc. are highly disadvantaged as the available State owned conventional higher institutions are outrageously expensive and grossly insufficient to accommodate the thousands of candidates seeking admissions yearly, a good number of whom are forced to go to neighbouring and distant States and even countries in quest for tertiary education;

*Cognizant* that unless the Federal Government establishes a conventional tertiary institution in Abia State, it would remain educationally disadvantaged;

*Resolves to:*

- (i) urge the Federal Government to include Abia State in the list of educationally less developed or disadvantaged States; and
- (ii) mandate the Committee on Tertiary Education and Services to liaise with the Federal Ministry of Education with a view to establishing a conventional tertiary institution in Abia State to cater for the educational needs of the people and report back within eight (8) weeks for further legislative action.

### CONSIDERATION OF REPORTS

17. A Bill for an Act to Incorporate Annex 12 to the Convention on International Civil Aviation, 1944 into Nigerian Law, to Establish the Nigerian Search and Rescue Service and to Provide for Other Matters Connected Therewith (HB. 319) (*Adjourned Consideration: 22/2/2017*).

18. ***Ad-hoc Committee to Investigate all Cases of Invasion of Properties and Arrests of Persons for Reasons Outside the General Duties of the State Security Service (SSS):***

**Hon. Garba Datti Muhammad:**

"That the House do consider the Report of the Ad-hoc Committee to investigate all cases of invasion of properties and arrests of persons for reasons outside the general duties of the State Security Service (SSS) as prescribed by the National Security Agencies Act, since 29 May, 2015 and approve the recommendations therein" (*Laid: 11/4/2017*):

- (i) that there is the need to amend the National Security Agencies Act to more clearly state the powers of the State Security Service to investigate corruption cases that affect national security;
- (ii) that there is the need to amend the National Security Agencies Act by incorporating the principles enshrined in Instrument No. SSS I to make for a more comprehensive statute as well as end speculation over the status of the Instrument in Nigeria's hierarchy of laws;
- (iii) that there is the need to amend the Evidence Act, 2011 by repealing sections 14 and 15 to make evidence procured or obtained as a result of an illegal search inadmissible as obtainable in other jurisdictions like the United States;

- (iv) that for the purpose of future arrests, the SSS must differentiate between cases of persons who offer no threat both in terms of physical violence and capacity for escape and therefore not needing to be subjected to auxiliary measures (including arrests at night) on the one hand, and those persons in respect of whom such measures are justifiable on the other hand, in order to minimise the needless apprehension and trauma to which such persons are subjected to;
- (v) that the amendments to the NSA Act contained in Recommendations (i) and (ii) can only be attained by the procedure for the alteration of the 1999 Constitution under section 9 (1) and (2). This is on account of the provisions of section 315(5) of the 1999 Constitution which provides that the NSA Act, among others, "shall not be altered or repealed except in accordance with the provisions of section 9 (2) of this Constitution";
- (vi) that the SSS should tender an unreserved apology to the Akwa Ibom State Government for the embarrassment occasioned by the failure of the SSS to clarify to both the Akwa Ibom State Government and the public the circumstances in which it executed the search warrant at the Akwa Ibom State Government Lodge and the outcome of the search;
- (vii) that given what has happened on the arrests and prosecution of judges for corruption related offences and the incident in Port Harcourt during the botched attempt to arrest a judge, there is the need for the SSS to adopt a system of briefing political office holders and senior public servants at the onset of their appointments on the conduct expected of them and what would be considered improper or unlawful conduct under the law. This should be one of the responsibilities of the various State Directors of the SSS.

19. **Committee on Works:**

**Hon. Toby Okechukwu:**

"That the House do consider the Report of the Committee on Works on a Bill for an Act to Establish the National Roads Fund for the Purpose of Financing Routine and Periodic Maintenance of National Roads and approve the recommendations therein" (*Adjourned Consideration: 23/5/2017*).

#### COMMITTEE MEETINGS

	<i>Committee</i>	<i>Date</i>	<i>Time</i>	<i>Venue</i>
1.	Rules and Business	Thursday, 20 July, 2017	3.00 p.m.	Committee Room 06 (White House) Assembly Complex
2.	Climate Change	Thursday, 20 July, 2017	3.00 p.m.	Committee Room 0.28 New Building (House) Assembly Complex
3.	Maritime Safety, Education and Administration	Thursday, 20 July, 2017	3.00 p.m.	Committee Room 456 New Building (House) Assembly Complex
4.	Water Resources	Thursday, 20 July, 2017	3.00 p.m.	Committee Room 357 New Building (House) Assembly Complex
5.	Federal Roads Maintenance Agency (FERMA)	Thursday, 20 July, 2017	3.00 p.m.	Committee Room 324 New Building (House) Assembly Complex



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| 6. | Foreign Affairs                                       | Thursday, 20 July, 2017 | 3.00 p.m.  | Committee Room 201<br>New Building (House)<br>Assembly Complex |
| 7. | <i>Ad-hoc</i> Committee on<br>Petroleum Industry Bill | Thursday, 20 July, 2017 | 12.00 p.m. | Committee Room 349<br>New Building (House)<br>Assembly Complex |