FOURTH REPUBLIC
7TH NATIONAL ASSEMBLY
THIRD SESSION
NO. 3

HOUSE OF REPRESENTATIVES
FEDERAL REPUBLIC OF NIGERIA

ORDER PAPER

Thursday, 27 June, 2013

1. Prayers
2. Approval of the Votes and Proceedings
3. Oaths
4. Message from the President of the Federal Republic of Nigeria (*if any*)
5. Message from the Senate of the Federal Republic of Nigeria (*if any*)
6. Other Announcements (*if any*)
7. Petitions (*if any*)
8. Matter(s) of Urgent Public Importance
9. Personal Explanation

PRESENTATION OF REPORTS

1. Committee on Interior:
   Hon. Bature Umar:
   "That this House do receive the Report of the Committee on Interior on a Bill for an Act to Amend the Passport (Miscellaneous Provision) Acts, Cap. P1 Laws of the Federation of Nigeria 2004, so as to clearly Define Persons Eligible for the issuance of Diplomatic and Official Passport (HB. 103)" (*Referred*: 23/2/2012).

2. Committee on Labour Employment and Productivity:
   Hon. Essien Ekepenyong Ayi:
   "That this House do receive the Report of the Committee on Labour Employment and Productivity a Bill for an Act to Amend the NSITF Act, Cap. N88, LFN, 2004 to Provide Social Security to all Eligible Citizens of Nigeria who are Ordinarily Resident in Nigeria whether Employed in the Private or Public Sector, Unemployed and Aged without Discrimination and Related Matters (HB. 286)" (*Referred*: 20 6/2012.

3. Committee on Legislative Budget and Research (NABRO):
   Hon. Michael Bamidele:
   "That this House do receive the Report of the Committee on Legislative Budget and Research (NABRO) on the Review of the Year 2012 Appropriation Act".

ORDERS OF THE DAY

MOTIONS

1. Need to Review the Envelope Budgeting System:
   Hon. Beni Lar:

   The House:

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Notes that the current envelope budgeting system of allocating resources being practiced in Nigeria is out dated;

Aware that the current procedure involves the Budget Office of the Federation giving indicative expenditure ceilings considering the real demands in the respective sectors of the economy for which these funds are allocated;

Worried that the Ministries, Departments and Agencies (MDAs) are not given the opportunity of presenting their views and initiatives that would increase or decrease their current ministerial ceilings (as established in the previous year) and thereby inhibiting the performance of the budget on a year to year;

Disturbed that whereas many countries have discarded the current Line Item Budgeting System practiced in Nigeria and have adopted the Programme Based Budgeting System, Nigeria still continues to adopt the budgeting practice that has not done much to improve the economy or the well-being of the citizens;

Regret that the current budgeting system has made resources allocated to Ministries, Departments and Agencies (MDAs) to be thinly spread over large number of projects resulting in non-performance of successive budgets in Nigeria;

Concerned that the current envelope system devoid of program budgeting which links a government activity with an objective and with the inputs necessary to achieve that objective will not address or reflect the realities on ground and as such fails to deliver democratic dividends to Nigerians.

Resolves to:

Mandate the Committees on Finance and Appropriations to examine the various budgeting systems and make recommendations to the House on a more appropriate budgeting system, within four (4) weeks.

2. **Administration of the Federation Accounts by the Federal Ministry of Finance and the Need to Diversify Nigerian Economy:**

Hon. Samson Raphael Osagie
Hon. Isaac Nosa Osahon
Hon. Yakubu Dogara
Hon. Abubakar E. Momoh
Hon. Kabiru Marafa Achida
Hon. A. T. Sam-Tsokwa
Hon. Razaq Bello-Osagie
Hon John Owan Enoh
Hon. Ahmed Baba Kaita
Hon. Mohammed Garba Datti
Hon. Femi Gbajabiamila
Hon. Abike Dabiri-Erewa
Hon. Busari Olayemi

The House:

Notes the persistent crisis bedeviling the Federation Accounts and Allocation Committee (FAAC) in the dispensation of the revenues accruing from the Federation Accounts to the three tiers of governments in the Federation;

Further notes that on June 13th 2013, the various Commissioners of the 36 States of the Federation had to walk out from the Federation Accounts and Allocation Committee (FAAC) meeting over May 2013 Allocation with serious complaints of refusal to implement the resolution of the May meeting for the payment of outstanding allocation to States and Local Governments for the month February, 2013;

Worried by the unwillingness of the Federal Ministry of Finance to make withdrawals, from the Excess Crude Account (not established by law) for the purpose of meeting the obligation to the various States and Local Governments;

Further worried that in 2011, a similar stalemate occurred due to the failure of the Nigeria National Petroleum Corporation (NNPC) to pay over N450 billion naira into the Federation account thereby causing disruption in the early release of allocations to the various Federating units (and which matter was duly investigated by this house for which no report was submitted till date);

Cognizant of the fact that these incessant disruptions of revenue allocation to the various levels of government has a negative impact on budget implementation, projects financing and workers welfare across the nation.

Disturbed that central to the crisis of revenue sharing amongst the tiers of government in the country is the persistent complaint of a reduction in the crude oil production due to massive oil theft and pipeline vandalism;

Further disturbed that this complaint has remained persistent in spite of the fact that government has awarded contracts running into several billions of naira for the purpose of checkmating these economic crimes without any significant result;

Conscious of the fact that the dependence on crude oil sales as the only source of financing budgets by all tiers of government exposes the economy to grave danger;

Desirous of an urgent need to develop, and implement a well articulated policy of economic diversification;

Recalls that the 7th House of Representatives in its Legislative Agenda is committed to the promotion of a viable and robust national economy and to support the emergence of a strong economy.

Resolves to:

(*i*) Mandate the Committee on Finance to within 2 weeks interface with the Ministry of Finance and the representatives of the States in the Federation Account Allocation Committee (FAAC) with a view to ascertaining the critical issues bedeviling revenue allocation and to make necessary recommendations for alternative ways of revenue distribution in the country;

(*ii*) further mandate the *Ad-Hoc* Committee on Legislative Agenda to within three months in conjunction with other relevant Committees (e.g. industry, Agriculture, Commerce, Solid Minerals, etc.) formulate a blue print for the diversification of the Nigerian economy for the purpose of presenting same to the Executive and the Nigerian Public.

3. **Need to Protect the Lives and Property of People Living in the Coastal Areas of Burutu Federal Constituency of Delta State:**
Hon. Franc Enekorogha:

The House:

Notes that the Burutu Federal Constituency is completely riverine and every activity embarked upon is carried out along the waterways including fishing, transportation and marketing activities;

Further notes that all the Oil Exploration including the major 6 Oil Export lines which transport Oil to the Forcados terminal for export is located along the same water ways;

Concerned that hoodlums have resumed activities of hostage taking, robbery and other forms of social vices along the waterways which cripple economic activities;

Further concerned again that the Warri-Burutu, Warri-Gbekebor-Obotebe and Burutu-Forcados-River Ramos routes have experienced frequent raids and attacks by these hoodlums, thus resulting in the loss of lives and property;

Concerned that continuous and unabated activities of these hoodlums who carry sophisticated arms may metamorphose to what we had earlier experienced before the amnesty regime and thus lead to economic hardships and loss of lives and property of the law abiding citizens of this Federal Constituency;

Worried that, any act of vandalism on this 6 Oil export lines which deliver oil for export on daily basis will drastically affect the oil revenue profile of this country and by extension, the 2013 budget financing.

Resolves to:

Urge the Federal Government to direct the Chief of Defence Staff to direct the Joint Tax Force saddled with the peace keeping mission along the waterways to take immediate steps to secure the lives, activities and properties of persons living along the routes so mentioned.

4. **Need for Central Bank of Nigeria (CBN) to Implement the Cashless Policy in Phases:**

Hon. Yakubu Dogara	**Hon. A.T. Sam-Tsokwa**	**Hon. Farouk Lawal**
Hon. Samson Osagie	**Hon. Ofor Chukwuegbo**	**Hon. Sani Ibrahim Ruwan Doruwa**
Hon. Aisha Dahiru Ahmed	**Hon. Sani Mohammed Idris**	**Hon. Aliyu S. Madaki**
Hon. Aminu Ibrahim Malle	**Hon. Victor Afam Ogere**	**Hon. Chris Azubogu**
Hon. Kingsley S. Elenyi	**Hon. Akpan Micah Umoh**	**Hon. Binta Bello**

Hon. Khamisu A. Mailawtarki	Hon. Chizor Lambert Obidigwe	Hon. Ojo Oyetunde
Hon. Bimbo Daramola	Hon. M.B.Bakare	Hon. M. S. U. Kalgo
Hon. Morif Akindem Fatai	Hon. Kigbu Joseph Hauwa	Hon. Babatunde J. A.
Hon. Muniru Abiodun Hakeem	Hon. Yacoob Bush-Alebiosu	Hon. Adekunle Adeyemi
Hon. Bamidele Faparusi	Hon. Abiodun Awoleye	Hon. Gambo Musa Dan-Musa.
Hon. Ajagbe Adetunji	Hon. Hamza Dalhatu	Hon. Rafiu Ibrahim
Hon. Nadu Karibo	Hon. Ismaila A. Gadaka	Hon. Robinson Uwak
Hon. O. K. Chinda	Hon. Sunday Adepoju	Hon. Muhammad Bashir Galadanchi
Hon. Nasir G. Sule	Hon. Mohammed Ibrahim Idris	Hon. Zaphaniah B. Jisalo
Hon. Gideon Gwani	Hon. Ahmed Madaki Gololo	Hon. Jagaba Adams Jagaba
Hon. Jim Adun	Hon. Yakub Abiodun Balogun	Hon. Abdullahi Balarabe Salame
Hon. Adeyinka Ajayi	Hon. Pat Asadu	Hon. Itulah Friday
Hon. Ossai N. Ossai	Hon. Mohammed Umaru Bago	

The House:

Notes that to drive development and modernization of our payment system in line with Nigeria's Vision 2020 goal of being amongst the 20 most developed economies by 2020, an efficient and modern payment system is positively correlated with economic development and key enabler for economic growth;

Further notes that unlike the Central Banks in developed world such as Federal Reserves of US and Bank of England, Central Bank of Nigeria (CBN) faces a large size of informal sector;

Also notes that the demography of Lagos State radically varies from other-states in Nigeria and may not be used as a commensurate example for other parts of the Nation;

Aware that cashless policy as now practiced in Nigeria has possible implication of cost saving in the financial sector but does not necessarily imply real sector growth and does not have human development as a focus of an economic development;

Further aware that majority of retail and commercial payments are made in cash from a large percentage of the population who are totally unbanked and who may be persuaded by the fear of losing a whopping 3% or 5% of their sales and/or the whole business to hoard money and remain unbanked;

Concerned that financial infrastructure in Nigeria is grossly inadequate to carry the demands of a cashless society, compounded with the fact that the Central Bank of Nigeria (CBN) has not achieved the needed 40% expansion of our ATMs, Point of Sale, Mobile Banking and other medium even in the urban areas;

Further concerned that the absence of power to accommodate the smooth operation of financial acttivities in addition to the massive low literacy levels — both numeracy and literacy — in the country will rather discourage citizens at this time from embracing the cashless policy;

Mindful of the almost unchecked fraudulent activities of e-fraudsters and the near absence of protection for e-users and the fact that rushing into a cashless economy without a proper check on fraudsters may result in a total loss of confidence in the entire system;

Worried that the required technological investment to prevent operational disruptions and the manpower development necessary for a cashless society on the one hand and the collaborative relationship between Central Bank of Nigeria (CBN) and (*i*) the legislative organs on bills such as the amendment of Criminal and Penal Code in order to provide for offences and penalties relating to computer misuse and cybercrime and (*ii*) all other executive arms that are empowered such as Economic and Financial; Crime Commission (EFCC) on the other hand are presently absent;

Further worried by (*i*) the lack of guarantee of availability and quality of network at all times, (*ii*) loss of businesses arising from bank handling charges and high fees on some electronic channels, (*iii*) absence of grass root provision and sensitization and (*iv*) possibility of the rise in money laundering activities.

Resolve to:

(*i*) Urge the Central Bank of Nigeria (CBN) to implement cashless policy in stages moving from cash based to cash-less and finally cashless, commensurate to available technical and financial infrastructure at each stage;

(*ii*) further urge the Central Bank of Nigeria (CBN) to remove the charges and/or limits on daily cumulative withdrawal and deposits to encourage Small Businesses and Nigerians at large as has been done for the Ministries Department and Agencies (MDAs);

(*iii*) call on the Central Bank of Nigeria (CBN) and other Commercial banks to take the security of customers' transactions seriously.

BILLS

5. A Bill for an Act to Repeal the Prisons Act Cap. P 29 Laws of the Federation of Nigeria, 2004 and Enact the Nigerian Prisons and Correctional Service to make Comprehensive Provisions for the Administration of Prisons in Nigeria; and for Related Purposes (HB. 107) — *Third Reading*.

6. A Bill for an Act to Amend the Oaths Act. Cap. 01 Laws of the Federation of Nigeria, 2004; to expressly mention in the Act all Superior Courts of Records Established after the Act came into Force in 1963 among list of Courts Authorised by the Act to Administer Oaths or Affirmation; and to Provide for Matters Incidental Thereto (HB. 155) — *Third Reading*.

7. A Bill for an Act to Repeal the Centre for Automotive Design and Development Act, 1992, the National Automotive Council Act 1993 and Provide for the Establishment of the National Automotive Design and Development Council and for Other Matters Connected Therewith (HB. 408) — *Third Reading*.

8. A Bill for an Act to Alter Provisions of the Constitution of Federal Republic of Nigeria, 1999 (As Amended) and for Related Matters (HB. 77) — (*Adjourned Debate*: 30/4/2013) — *Second Reading*.

9. A Bill for an Act to Amend the Fire Arms Act F28 LFN 2004 to increase the Penalties for Illicit Possession, Transfer, Manufacturing, dealing in and Housing of Fire Arm, Small Arms and Light Weapons and for Related Matters (HB. 462) (*Adjourned Debate*: 30/04/2013) — *Second Reading*.

10. A Bill for an Act to Provide for the Establishment of the Institute of Environmental Practitioners of Nigeria and for Other Related Matters (HB. 450) — *Second Reading*.

11. A Bill for an Act to Amend the Constitution of the Federal Republic of Nigerian 1999 by Converting the Educational Objectives to Acquire Fundamental Rights Status to Ensure Enforceability and for Related Matters (HB. 336) — *Second Reading*.

COMMITTEE MEETINGS

	Committee	*Date*	*Time*	*Venue*
1.	Rules and Business	Thursday, 27 June, 2013	2.00 p.m.	Committee Room 06 Assembly Complex
2.	Agriculture	Thursday, 27 June, 2013	2.00 p.m.	Committee Room 468 New Building (House) Assembly Complex
3.	Population	Thursday, 27 June, 2013	2.00 p.m.	Committee Room 356 New Building (House) Assembly Complex
4.	Women in Parliament	Thursday, 27 June, 2013	2.00 p.m.	Committee Room 324 New Building (House) Assembly Complex
7.	*Ad-hoc* Committee on Cabotage Vessel Financing Fund (CVFF)	Thursday, 27 June, 2013	2.00 p.m.	Committee Room 3.35 New Building (House) Assembly Complex